



Fall Council Workshop 2022: Legislative Platform Update



RPPG
Renne Public Policy Group
A Division of Renne Public Law Group®

Sharon Gonsalves

RPPG, Director of Government Affairs



Denzel Maxwell

Assistant to the City Manager

Council Ask

That the City Council provide feedback on the proposed 2023 legislative platform





Annual Priorities

Key Priorities Identified by Council and City Staff

- ▷ Transportation and infrastructure needs are critical—specifically resources to help with the 91 and 15 freeways
- ▷ Fire protection specifically in the wildland urban interface
- ▷ Open space preservation and fuels mitigation (Cleveland national forest)
- ▷ Economic development
- ▷ Public safety and supporting law enforcement
- ▷ Retention of local zoning and land use
- ▷ “Keeping local revenue local” oppose attempts that seek to divert local dollars to county or state projects
- ▷ Explore funding and policies to address homelessness issues



Platform Purpose

- ▶ State Legislative Platform developed with input from our State Lobbyist
- ▶ Serves as a guide for advocating on policy issues
- ▶ Promote Corona's interests, goals, and priorities at the State and Federal level
- ▶ Assists with expediting rapid action on emerging policy issues at the State and Federal level



Legislative Platform: Why it's Important



- ▶ A legislative platform serves as the foundation for an effective advocacy strategy.
- ▶ Maintaining and updating the legislative platform is an important component for the City's overall legislative advocacy program.
- ▶ The State legislative cycle moves fast and does not comport with local government process. An updated platform will allow the City's legislative consultants to engage on new state initiatives that affect the City's interests, priorities, programs, and/or operations in real time.
- ▶ As a living document, it is recommended that the City's legislative platform is reviewed and amended every year in conjunction with the beginning of the legislative session.

RPPG: Rennne Public Policy Group



Sharon Gonsalves*
Director of Government
Affairs



Dane Hutchings
Managing Director of
Government Affairs



Alyssa Slihi
Director of Government
Affairs



Jake Whitaker
Director of Grants and
Research



Dan Carrigg
Senior Policy Advisor

*Primary Point Of Contact

Key Performance Indicators

Objective 1 Provide information and monitoring state level legislative issues

- ▷ City took a position on 15 State bills
 - Does not include all bills being tracked on behalf of the City
- ▷ RPPG testified and monitored every committee of interest to the City:
 - Senate/Assembly Local Government
 - Senate/Assembly Housing
 - Senate/Assembly Transportation
 - Senate/Assembly Utilities and Energy
 - Senate/Assembly Budget
- ▷ Analyzed legislation, how it impacted to the City, and provided frequent updates as amendments executed
- ▷ Worked with Committee members to ask questions and provide comments for public record
- ▷ Submitted position letters for each committee
- ▷ Submitted letters to the Governor requesting signature or veto
- ▷ Held Regular meetings with city representatives, committee members, and the Governor's Office on all bills the City has positioned on or is tracking
- ▷ Provided real time updates on last minutes "gut and amend" attempts and floor sessions in both houses

Key Performance Indicators

Objective 2 Review & provide input on the City's annual legislative platform

- ▶ Provided strategic input on the City's annual legislative platform through the lens of state priorities and possible legislative matters

Objective 3 Report out annually on legislative advocacy issues

- ▶ Provide monthly Activity Reports (MAR's) - detailed daily activity RPPG is conducting on behalf of the city
- ▶ Submit detailed accounts of legislative process and activity provides a narrative of progress on legislative priorities
- ▶ Prepare end-of-year report providing a detailed account of the legislative session, total bills tracked, and engaged on, legislative/funding wins and losses, plan of attack for the next year + more

Key Performance Indicators

Objective 4 Ensure frequent client communication

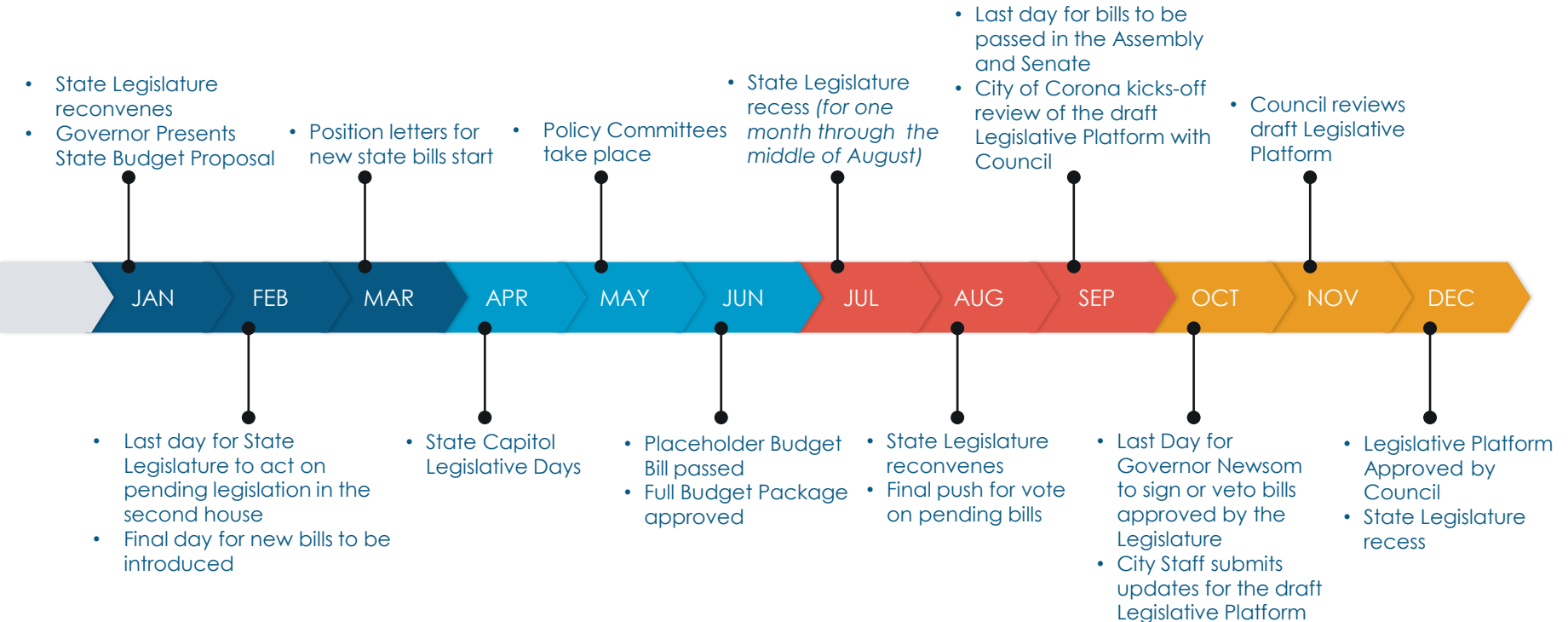
- ▶ Hold regular scheduled bi-weekly meetings, and as needed calls, emails and detailed memos in order to stay in close contact with the City
- ▶ Provide real-time accounts of what is happening in Sacramento:
 - State of Emergencies
 - Budget Action Items
 - Homelessness and Mental Health efforts
- ▶ Provide an analysis of the State of the State
- ▶ Share Executive Orders regarding COVID-19, Wildfire Response and Drought Conditions

Objective 5 Hold an in-person or virtual meeting between Council and the City's State legislative leaders

- ▶ Provide Corona's State delegation with an understanding of the City's key priorities. Build relationships and raise the City's profile with members and staff



Annual Legislative Process at a Glance





2022 Year in Review

- ▶ **January 10** – Governor Presented initial State Budget Proposal
- ▶ **February 19** – Last Day for bills to be introduced
- ▶ **May 13** – Governor presented May Revision to Legislature
- ▶ **June 15** – Budget Bill passed
- ▶ **June 28** – Full Budget Package approved
- ▶ **July 1 - August 1** – Legislative Summer recess
- ▶ **August 31** – Last day for bills to be passed in the Assembly and Senate
- ▶ **September 30** – Last day for Governor Newsom to sign or veto bills approved by the Legislature.

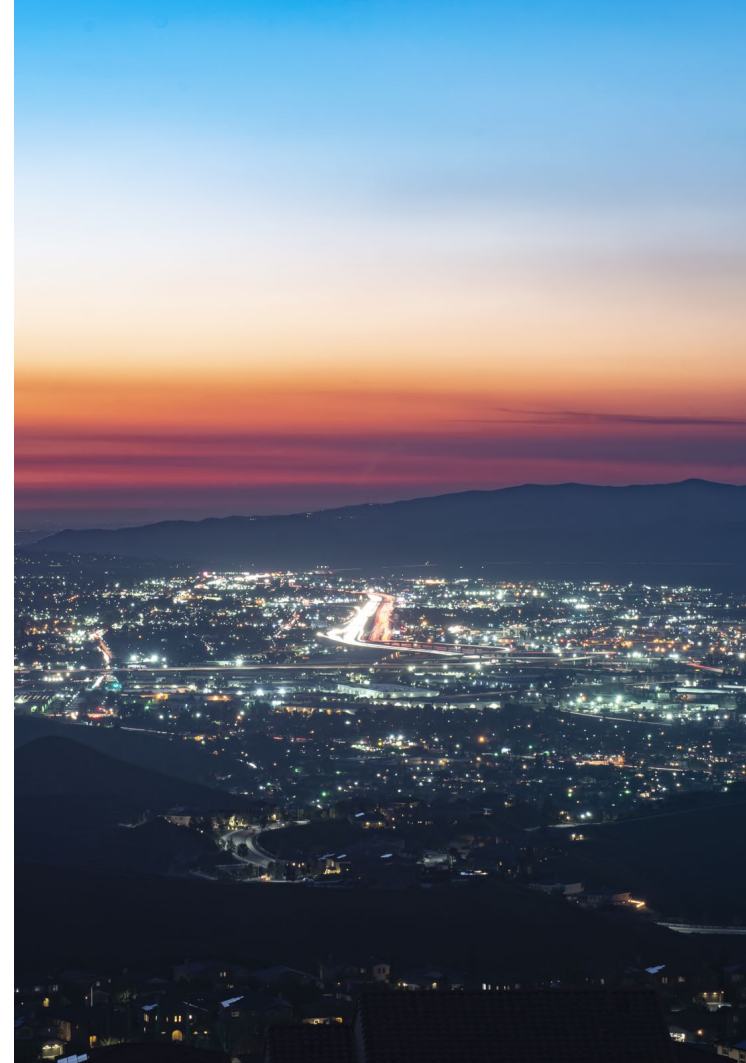


2022 Legislative Platform Additions

Standing Legislative Platform

The Legislative Platform is divided into 11 sections dealing with the following topics

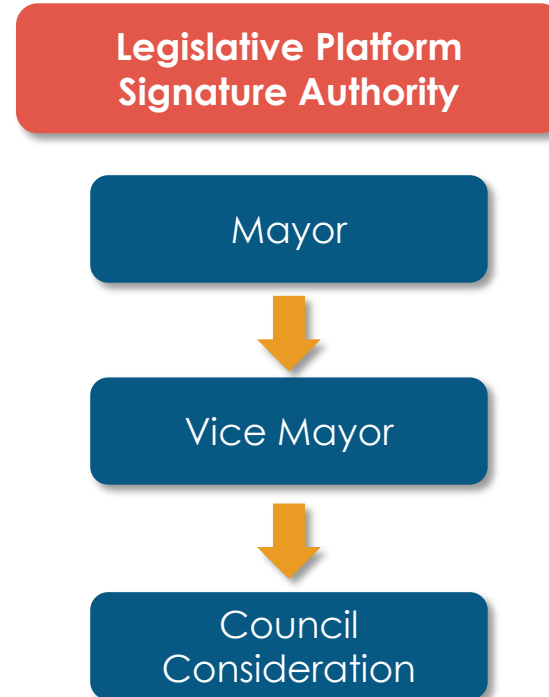
- ▷ Community Services
- ▷ Economic Development
- ▷ Home Rule
- ▷ Housing Reform
- ▷ Homelessness
- ▷ Municipal Finance
- ▷ Public Safety
- ▷ Public Utilities
- ▷ Tort Reform
- ▷ Transportation
- ▷ Unfunded Mandates



2022 Legislative Platform Additions

Letters

- ▶ The Mayor can sign letters of support or opposition, consistent with the adopted position in the Legislative Platform
- ▶ If the Mayor chooses not to sign the letter, the Vice Mayor may sign instead. If neither chooses to sign the letter, the item will go to the full Council for consideration.
- ▶ Items not covered by the legislative platform will go to the full Council for consideration.



2022 Legislative Platform Additions

Position Options

- ▷ **Support** – A support position indicates to the legislature, regulatory agencies, and other stakeholders that the City is in favor of the legislation in question.
- ▷ **Support if Amended** – A support if amended position indicates to the legislature, regulatory agencies, and other stakeholders that the City is in favor of the legislation in question if the requested changes are adopted.
- ▷ **Oppose** – An oppose position indicates to the legislature, regulatory agency, and other stakeholders that the City is against the legislation in question.
- ▷ **Oppose unless Amended** – An oppose unless amended position indicates to the legislature, regulatory agencies, and other stakeholders that the City is against the legislation in question unless the requested changes are adopted.
- ▷ **Neutral** – A neutral position indicates to the legislature, regulatory agencies, and other stakeholders that the City is impartial on the legislation in question and does not wish to take a position or has formally removed their prior adopted position due to changes being made to the legislation or proposal.
- ▷ **Watch** – A watch is traditionally an internal position that indicates the City is monitoring the legislation. Should the bill be amended, the City reserves its right to adopt a position.

2022 Legislative Platform Additions

Economic Development (7 Items)

- ▷ **Support** efforts to grow the manufacturing industry.
- ▷ **Support** efforts to retrain displaced/low-income workers.
- ▷ **Support** efforts to embrace living and working locally, particularly legislation that impacts housing costs and reduces greenhouse gas emissions.
- ▷ **Support** efforts to embrace innovation by seeding new businesses and linking new workers with new jobs and career pathways created as a result of the pandemic.
- ▷ **Support** the creation of business incubators such as the Corona Innovation Center in partnership with local and regional partners that can lend expertise, resources, education, and access to capital.
- ▷ **Support** efforts to embrace entrepreneurship by growing existing entrepreneurship tracks in the City of Corona.
- ▷ **Support** local Business Grants and California Dream Fund for those that are underrepresented and/or were impacted by the pandemic, creating accessibility to capital and improving opportunities for innovation and entrepreneurship.

2022 Legislative Platform Additions

Homelessness (2 Items)

- ▷ **Support** legislation and funding opportunities for mental health and drug abuse treatment to address chronic homelessness in Riverside County.
- ▷ **Support** legislation and funding opportunities to improve discharge planning from jails and prisons and to expand re-entry housing programs to prevent and address homelessness among inmates, parolees, and probationers in Riverside County.

Public Safety (1 Item)

- ▷ **Support** wildland fire fighting enhancements, as well as wildland fire prevention and mitigation endeavors.

Public Utilities (3 Items)

- ▷ **Support** COVID-19 related legislation, regulation, and other orders monitoring for the Utilities and in general City business practices.
- ▷ **Support** monitoring Army Corps of Engineering projects under the Water Resources Development Act (WRDA).
- ▷ **Support** monitoring electric utility grid reliability and resiliency requirements mandates.

Is there anything you would like to propose for the 2023 Legislative Platform?

Some legislative examples may include:

- ▷ Housing/Land use
- ▷ Transportation/Infrastructure
- ▷ Environmental/Natural Resources
- ▷ Labor, Pension and Employer Issues
- ▷ Public Safety
- ▷ Revenue and Taxation
- ▷ Privacy, Technology etc.





New City Sponsored Legislation Options



City Sponsored Legislation

What is a sponsor?

An individual/group who brings a legislative idea to a lawmaker to be considered by the legislature

Identify the Problem

All legislation begins with an idea or a concept

Is there a legislative solution?

Sponsors are required to take stakeholder meetings, develop fact sheets, testify in committee and is always listed in the committee analysis' as the bill sponsor

What is the political climate?

Statement bill vs. seeking policy changes



Legislative Roadmap



Identify the problem and determine a legislative solution
(October – December)



Find a sponsor and introduction
(January – February)



Committees and floor vote in second House
(June – August)



Draft bill language and Council review
(January)



Committees and Floor vote in first House
(March – May)



Governor Newsom to sign or veto bills approved by the Legislature
(September)





City Sponsored Legislation: Proposal 1

Problem: Public Records Act Serial Lawsuits

- ▷ The City, like all CA public agencies, can be sued immediately if someone believes the City has not properly complied with the PRA. This is different than the Brown Act and Government Tort Claims Act, which require notice and, respectively, an opportunity to cure or settle.
- ▷ The City and other CA agencies have been the target of serial PRA litigators (similar to serial ADA lawsuits). One attorney has filed more than 100 such cases in recent years alone.
- ▷ They find “plaintiffs” who request documents that are perhaps obscure, not typically readily disclosed or that may involve a close call as to whether the public interest in disclosure is outweighed by the public interest in protection. When the agency doesn’t respond the way they wish, they quickly sue and then make an offer to withdraw the canned lawsuit and “settle” in exchange for the payment of attorney fees (often several thousand dollars).

Solution: Simply include a notice and an opportunity to cure provision in the PRA.



City Sponsored Legislation: Proposal 2

Problem: Surplus Lands Act

- ▷ The aim of the Surplus Land Act is to increase the availability of real property in California for affordable housing development by requiring the prioritization of affordable housing when selling or leasing public lands no longer necessary for agency use.
- ▷ In 2019, the legislature extensively revised the Act through the adoption of AB 1486
- ▷ Although the amendments to the Act are intended to encourage the development of affordable housing, the broad sweep of the amendments to the Act has also resulted in public agencies having limited flexibility to address their myriad of needs and goals with the use of public land.

Solution: Seek legislation to exempt designated Downtown Core areas from the Surplus Lands Act.



City Sponsored Legislation: Proposal 3

Problem: Proposition 47

- ▷ The Safe Neighborhoods and Schools Act (Proposition 47) was passed in 2014.
- ▷ Proposition 47 amended various provisions of the Government Code, Penal Code and Health and Safety Code to reclassify the penalties associated with possessory drug offenses and property offenses of less than \$950 from felonies or wobblers to misdemeanors.
- ▷ Since its enactment, there have been numerous legislative attempts to repeal and/or amend Proposition 47, most of which failed passage by the Legislature, or were vetoed.
- ▷ An increase in organized, blatant retail thefts have led to a number of bills to amend Proposition 47.

Solution: A fix to Prop 47 will require a State Association and regional approach. At the request of the City a fix should be pushed by PORAC, Cal Chief's and Cal Cities.



City Sponsored Legislation: Proposal 4

Problem: Abandoned Vehicles

- ▷ AB 2876 (2018) by Assemblymember Jones Sawyer
- ▷ “Community caretaking doctrine” limits law enforcement’s ability to remove and seize vehicles. A peace officer may only tow a vehicle where he/she feels the driver is unable to lawfully operate the vehicle or if the vehicle is stationed in an exposed location

Solution: Seek an amendment to AB 2876 (2018) to allow for an abandoned vehicle towing under certain circumstances.



- ▷ Do you approve Staff to pursue the proposals?
- ▷ Is there anything you would like to propose?



Legislative Session in Review



2022/2023 Legislative Session in Review: Housing



Accessory Dwelling Units

SB 897 (Wieckowski) Accessory Dwelling Units.

- ▶ This measure would require cities to allow ADUs to be constructed with a height of up to 25 feet, within one half mile of a major transit stop or high-quality bus corridor and permit constructed ADUs that are in violation of state building standards and in violation of local zoning requirements.



2022/2023 Legislative Session in Review: Housing



Commercial Zones

AB 2011 (Wicks) Affordable Housing and High Road Jobs Act of 2022.

- ▶ This bill would authorize a developer to submit an application for a housing development that meets specified objective standards and affordability and site criteria, including being located within a zone where office, retail, or parking are a principally permitted use, and would make the development a use by right and subject to one of 2 streamlined, ministerial review processes.



2022/2023 Legislative Session in Review: Housing



Commercial Zones

SB 6 (Caballero) Middle Class Housing Act of 2022

- ▶ Would deem a housing development project, an allowable use on a parcel that is within a zone where office, retail, or parking are a principally permitted use, if specified conditions are met, including requirements relating to density, public notice, comment, hearing, or other procedures, site location and size, consistency with sustainable community strategy or alternative plans, prevailing wage, and a skilled and trained workforce. The bill would authorize an interested party, including a labor organization that represents workers in the geographic area of the project, to bring an action for injunctive relief against a developer or prime contractor that proceeds with a project in violation of specified bidding requirements.



2022/2023 Legislative Session in Review: Housing



Parking Requirements

AB 2097 (Friedman) Residential and Commercial Development: Parking Requirements.

- ▶ This measure would prohibit a local government from imposing or enforcing a minimum automobile parking requirement on specified residential, commercial, or other developments, if the development is located on a parcel within one-half mile of public transit.



2022/2023 Legislative Session in Review: Mental Health



CARE Court

SB 1338 (Umberg) CARE Court

- ▶ This measure would establish a civil court process that would connect individuals experiencing acute mental illnesses to a court-ordered care plan managed by a care team in the community. These care plans would include clinically prescribed, individualized interventions, along with supportive services, medication, and a housing plan.

Status: Signed into law September 14, 2022



2022/2023 Legislative Session in Review: Transportation



Transportation

AB 1778 (C. Garcia) State Transportation Funding: Poverty and Pollution

- ▶ Would require the department to consult the California Healthy Places Index, as a condition of using state funds or personnel time to fund or permit freeway projects.

AB 2237 (Friedman) Regional Transportation Planning: Funding

- ▶ Conditions state and local transportation funding on a project's consistency with the applicable Sustainable Communities Strategy (SCS) and state climate goals.

AB 2438 (Friedman) Funding: Guidelines and plans

- ▶ This bill requires state transportation programs to incorporate strategies from the Climate Action Plan for Transportation Infrastructure (CAPTI) into program guidelines and for state transportation entities to establish new transparency and accountability guidelines for certain transportation funding programs.



2022/2023 Legislative Session in Review:

Transportation



Transportation

AB 2953 (Salas) Streets and Highways: Recycled Materials

- ▶ This bill would require the Department of Transportation and a local agency that has jurisdiction over a street or highway, to the extent feasible and cost effective, to use advanced technologies and material recycling techniques that reduce the cost of maintaining and rehabilitating streets and highways and that exhibit reduced levels of greenhouse gas emissions through material choice and construction method.

SB 932 (Portantino) Circulation Element

- ▶ This measure would require cities to adopt significant bicycle, pedestrian, and traffic calming elements when they develop and revise their general plans.



2022/2023 Legislative Session in Review: Public Safety



Proposition 47

AB 1599 (Kiley) Proposition 47: Repeal

- ▷ This bill would repeal Proposition 47.

AB 1603 (Salas) Proposition 47: Theft Threshold

- ▷ This bill would reduce the limit for petty theft from \$950 to \$400.

AB 1613 (Irwin) Theft: Jurisdiction

- ▷ Expands the territorial jurisdiction in which the Attorney General can prosecute specified theft offenses and associated offenses connected together in their commission to the underlying theft offense.



2022/2023 Legislative Session in Review: Public Safety



Catalytic Converters

AB 1740 (Muratsuchi) Catalytic Converters

- ▶ This bill would require a core recycler to include additional information in the written record, including the year, make, and model of the vehicle from which the catalytic converter was removed and a copy of the title of the vehicle from which the catalytic converter was removed.

SB 1087 (Gonzalez)

- ▶ The bill would prohibit any person from purchasing a used catalytic converter from anybody other than certain specified sellers, including an automobile dismantler, an automotive repair dealer, or an individual possessing documentation, as specified, that they are the lawful owner of the catalytic converter. A violation of this provision would be an infraction, punishable by a fine



2022/2023 Legislative Session in Review: Budget Earmarks



AB 179 (Ting) Budget Act of 2022 included:

- ▶ \$2,500,000 for the Corona Innovation Center
- ▶ \$2,000,000 for Griffin Park Phase II Renovations
- ▶ \$200,000 for the City of Corona's Wildfire Protection Plan

Status: Signed into law on September 7th and immediately went into effect



Grants Update



Grant Program Implementation

Working to adopt a strategic and proactive approach to grant-seeking:

- ▷ Holding monthly meetings with City Staff to review city-wide grant activities and upcoming funding opportunities with the RPPG grant writing consultant.
- ▷ Distributing comprehensive Funding Opportunity Catalog, published by RPPG, for department heads and representatives to review.
- ▷ RPPG consultants available to review grant opportunities upon staff request.
- ▷ RPPG consultants available to manage proposal development and write grant proposals working collaboratively with staff.
- ▷ Aligning funding opportunities with council-approved financial priorities and the City's strategic goals.

Grant Proposals: In-Progress

	Amount	Deadline	Notes
Urban and Community Forestry Program	~\$700,000 - \$800,000	TBD	Funding will augment investment in tree planting, with a focus on underserved areas.
Community Wildfire Defense Grant	Budget in-progress.	10/7/2022	Funding will support implementation of Community Wildfire Defense Plan.
Railroad Crossing Elimination Program	Budget in-progress.	10/4/2022	Applying for design funding for grade separation project on Railroad Street.

Grant Proposals: Submitted

	Amount	Submitted	Notes
Bridge Investment Program	\$12,500,000	9/8/2022	Funding will support construction for the Magnolia Avenue bridge widening.
Community Project Funding	\$2,000,000	4/10/2022	Funding for ROW acquisition for the Ontario Avenue street widening project.
Community Project Funding	\$2,000,000	4/10/2022	Funding for ROW acquisition for the Magnolia Avenue bridge widening project.

Funding Opportunities

	Amount	Deadline	Notes
Airport Improvement Program	TBD	6/30/2023	Potential funding for municipal airport through the FAA.
Public Works and Economic Adjustment Assistance	TBD	Ongoing	Potential funding to support the innovation center project.
Climate Adaptation Planning Grant	TBD	April 2023	Potential funding to start planning processes for climate resiliency projects.



Looking Ahead



2022/2023 Legislative Calendar

- ▶ **Critical Dates to Know** (*Schedule subject to final approval by Joint Rules Committee)
- ▶ **September 30, 2022** – Last day for Governor to sign or veto legislation on his desk
- ▶ **December 5, 2022** – Organization session convenes
- ▶ **January 3, 2023** – Legislature reconvenes
- ▶ **February 17, 2023** – Last day for bills to be introduced





2023 Legislative Outlook

- ▷ Legislative turnover from November 2022 election
- ▷ Possible new legislative leadership in the Assembly
- ▷ New committee assignments in both houses
- ▷ Declining State revenues



2023 Legislative Opportunities

- ▶ **Legislative Action Days**
 - ▶ Advocacy meetings with lawmakers, staff, policy and fiscal committees and state agencies to discuss Corona's city specific priorities.
- ▶ **Regional Collaborations**
 - ▶ Work with regional partners to advance priorities in transportation, land use and economic development.
- ▶ **Develop Language for Bill Sponsorship**
 - ▶ Draft language for bill sponsorship, prepare briefing materials and shop for authors

Questions?

