# DISADVANTAGED BUSINESS ENTERPRISE PROGRAM

City of Corona Transit Service

Program Update: September 2023



### Table of Contents

Disadvantaged Business Enterprise Objectives and Policy Statement	3
SUBPART A – GENERAL REQUIREMENTS	4
DBE Program Objectives/Policy Statement (§ 26.1, 26.23)	4
Applicability (§ 26.3)	4
Definitions (§ 26.5)	4
Non-discrimination Requirements (§ 26.7)	4
Record Keeping, Reporting and Bidder's List Requirements (§ 26.11 (b)(c))	4
Reporting § 26.11 (b)	4
Bidder's List § 26.11 (c)	5
Federal Financial Assistance Agreement and Contract Assurance (§ 26.13 (a)(b))	5
Federal Financial Assistance Agreement Assurance § 26.13 (a)	5
Contract Assurance § 26.13 (b)	6
SUBPART B - ADMINISTRATIVE REQUIREMENTS	6
DBE Program Updates (§ 26.21)	6
Policy Statement (§ 26.23)	6
DBE Liaison Officer (DBELO) (§ 26.25)	6
DBE Financial Institutions (§ 26.27)	7
Prompt Payment Mechanisms (§ 26.29 (a)(b))	7
Prompt Payment §26.29(a)	7
Retainage §26.29(b)	8
Monitoring and Enforcement §26.29(d)	8
Directory (§ 26.31)	9
Overconcentration (§ 26.33)	9
Business Development Programs (§ 26.35)	9
Monitoring and Enforcement Mechanisms (§ 26.37)	9
Small Business Participation (§ 26.39)	13
SUBPART C - GOALS, GOOD FAITH EFFORTS, AND COUNTING	14
Set-asides or Quotas (§ 26.43)	14
Overall Goals (§ 26.45)	14
Goal Setting and Accountability (§ 26.47)	
Transit Vehicle Manufacturers Goals (§ 26.49)	15

Breakout of Estimated Race-Neutral & Race-Conscious Participation (§ 26.51(a-c	>))16
Contract Goals (§ 26.51(d-g))	16
Good Faith Efforts Procedures (§ 26.53)	17
Demonstration of good faith efforts (§ 26.53(a) & (c))	17
Information to be submitted (§ 26.53(b))	17
Administrative reconsideration (§ 26.53(d))	18
Good Faith Efforts when a DBE is replaced on a contract (§ 26.53(f))	18
Sample Bid Specification:	19
Counting DBE Participation (§ 26.55)	19
SUBPART D and E - CERTIFICATION STANDARDS and PROCEDURES	<b>5</b> 20
DBE Certification Procedures (§ 26.61 - 26.91)	20
SUBPART F - COMPLIANCE AND ENFORCEMENT	20
Information, Confidentiality, Cooperation (§ 26.109)	20
Monitoring Payments to DBEs	20
ATTACHMENTS	22
Attachment A – Organizational Chart	23
Attachment B – Bidders List Form	25
Attachment C – Statement of Compliance-Self Certification	28
Attachment D – DBE Utilization Attainment Report	30
Attachment E – Overall DBE Goal and Methodology	32
Attachment F – Transit Vehicle Manufacturer's Certification	46
Attachment G – Roster of Certifying Agencies	48
Attachment H – Code of Federal Regulations: Title 49 CFR Part 26	52



### **City of Corona Transit Service**

### **Disadvantaged Business Enterprise Objectives and Policy Statement**

The City of Corona, City of Corona Transit Service (CCTS) has established a Disadvantaged Business Enterprise (DBE) program in accordance with regulations of the U.S. Department of Transportation (DOT), 49 Code of Federal Regulation Part 26. The City of Corona Transit Service will receive Federal financial assistance from the Department of Transportation, and as a condition of receiving this assistance, the City of Corona will sign an assurance that it will comply with 49 CFR Part 26.

The City of Corona assures equal opportunity in the award and performance of any contract to all persons without regard to race, color, national origin or sex. The intent of the DBE Program is to eliminate discriminatory practices, ensure discrimination is not occurring, increase participation of DBEs in all contracting activities to the maximum extent feasible, and meet the overall annual DBE participation goal, in compliance with 49 CFR Part 26. Adhering to this policy will ensure a level playing field and foster equal opportunity to receive and participate in DOT-assisted contracts. It is also our policy:

- 1. To ensure nondiscrimination in the award and administration of DOT assisted contracts;
- 2. To create a level playing field on which DBEs can compete fairly for DOT-assisted contracts;
- 3. To ensure that the DBE Program is narrowly tailored in accordance with applicable law;
- 4. To ensure that only firms that fully meet 49 CFR Part 26 eligibility standards are permitted to participate as DBEs;
- 5. To help remove barriers to the participation of DBEs in DOT assisted contracts;
- 6. To assist the development of firms that can compete successfully in the market place outside the DBE Program.
- 7. Facilitate the implementation of the DBE Program using race-neutral measures to the maximum extent feasible.

This policy applies to all City of Corona employees in administering 49 CFR Part 26, and to contractors, bidders/offerors and subcontractors.

Jacob Ellis, City Manager	Date

### **SUBPART A - GENERAL REQUIREMENTS**

### DBE Program Objectives/Policy Statement (§ 26.1, 26.23)

The objectives are found in the policy statement on the first page of this program.

### Applicability (§ 26.3)

The City of Corona, City of Corona Transit System (CCTS) is the recipient of Federal Transit Administration (FTA) funds authorized by Federal transit laws in Title 49, U.S. Code. Under Title 49 CFR Part 26 the City of Corona is required to establish a Disadvantaged Business Enterprise Program. This document sets forth the policies and procedures to be implemented by the City of Corona to ensure that DBEs have an equitable opportunity to participate in the City's U.S. DOT-assisted contracting opportunities

### Definitions (§ 26.5)

The City of Corona will adopt the definitions contained in 49 CFR Section 26.5 for this program.

### Non-discrimination Requirements (§ 26.7)

The City of Corona will never exclude any person from participation in, deny any person the benefits of, or otherwise discriminate against anyone in connection with the award and performance of any contract covered by 49 CFR part 26 on the basis of race, color, sex, or national origin.

In administering its DBE program, the City of Corona will not, directly or through contractual or other arrangements, use criteria or methods of administration that have the effect of defeating or substantially impairing accomplishment of the objectives of the DBE program with respect to individuals of a particular race, color, sex, or national origin.

### Record Keeping, Reporting and Bidder's List Requirements (§ 26.11 (b)(c))

### *Reporting § 26.11 (b)*

The City of Corona will report DBE participation to DOT as follows:

Report DBE participation to the relevant operating administration at Federal Transit Administration using the Uniform Report of DBE Awards or Commitments and Payments, found in the DBE regulation. The report due June 1 will cover data from October 1 to March 31 and the report due December 1 will cover data from April 1 to September 30. All dollar amounts reported

will reflect the federal share of such contracts. The report will separate the dollar amount awarded to certified DBEs through the use of race conscious methods and race neutral methods.

### *Bidder's List § 26.11 (c)*

City of Corona will create a bidders list, consisting of information about all DBE and non-DBE firms that bid or quote on DOT-assisted contracts. The purpose of this requirement is to allow use of the bidders list approach to calculating overall goals. The bidder list will include the name, address, DBE non-DBE status, age, and annual gross receipts of firms.

We will collect this information in the following ways:

• City of Corona Transit Service will require all bidders and proposers to identify their DBE status and identify all DBE subcontractors. See Attachment B – Bidders List Form.

### Federal Financial Assistance Agreement and Contract Assurance (§ 26.13 (a)(b))

### Federal Financial Assistance Agreement Assurance § 26.13 (a)

City of Corona will provide the following assurances statement verbatim on each federal finance assistance agreement it obtains:

City of Corona shall not discriminate on the basis of race, color, national origin, or sex in the award and performance of any DOT assisted contract or in the administration of its DBE Program or the requirements of 49 CFR part 26. The recipient shall take all necessary and reasonable steps under 49 CFR part 26 to ensure nondiscrimination in the award and administration of DOT assisted contracts. The recipient's DBE Program, as required by 49 CFR part 26 and as approved by DOT, is incorporated by reference in this agreement. Implementation of this program is a legal obligation and failure to carry out its terms shall be treated as a violation of this agreement. Upon notification to the City of Corona its failure to carry out its approved program, the Department may impose sanction as provided for under Part 26 and may, in appropriate cases, refer the matter for enforcement under 18 U.S.C. 1001 and/or the Program Fraud Civil Remedies Act of 1986 (31 U.S.C. 3801 et seq.).

### Contract Assurance § 26.13 (b)

City of Corona will ensure that the following assurance clause is placed verbatim in every federally-assisted contracts and subcontract:

The contractor, sub-recipient, or subcontractor shall not discriminate on the basis of race, color, national origin, or sex in the performance of this contract. The contractor shall carry out applicable requirements of 49 CFR part 26 in the award and administration of DOT assisted contracts. Failure by the contractor to carry out these requirements is a material breach of this contract, which may result in the termination of this contract or such other remedy as the recipient deems appropriate, which may include, but not limited to, (1) withholding monthly progress payments, (2) assessing sanctions, (3) liquidated damages, and/or (4) disqualifying the contractor from future bidding as non-responsive.

### **SUBPART B - ADMINISTRATIVE REQUIREMENTS**

### DBE Program Updates (§ 26.21)

Since the City of Corona Transit Service expects to receive a grant of \$250,000 or more in FTA planning capital, and or operating assistance in a federal fiscal year, City of Corona will carry out the program until all funds from DOT financial assistance have been expended. City of Corona will provide to DOT updates representing significant changes in the program.

### Policy Statement (§ 26.23)

The Policy Statement is elaborated on the first page of this program.

### DBE Liaison Officer (DBELO) (§ 26.25)

The City of Corona has designated the following individual as the DBE Liaison Officer:

Sudesh Paul, Transit Program Manager

Sudesh.paul@coronaca.gov Phone: (951) 279-3763

In this capacity, the DBELO is responsible for implementing all aspects of the DBE program and ensuring that City of Corona Transit Service complies with all provision of 49 CFR Part 26. The DBELO reports to the Public Works Director concerning DBE program matters. An organization chart displaying the DBELO's position in the organization is found in Attachment A to this program.

The DBELO is responsible for developing, implementing and monitoring the DBE program, in coordination with other appropriate officials. The DBELO has a staff of one (1) to assist in the administration of the program. The duties and responsibilities include the following:

- 1. Gathers and reports statistical data and other information as required by DOT.
- 2. Reviews third party contracts and purchase requisitions for compliance with this program.
- 3. Works with all departments to set overall annual goals.
- 4. Ensures that bid notices and requests for proposals are available to DBEs in a timely manner.
- 5. Identifies contracts and procurements so that DBE goals are included in solicitations (both race-neutral methods and contract specific goals attainment and identifies ways to improve progress.
- 6. Analyzes City of Corona Transit Service's progress toward attainment and identifies ways to improve progress.
- 7. Participates in pre-bid meetings.
- 8. Advises the CEO\governing body on DBE matters and achievement.
- 9. Participates with the legal counsel and project director to determine contractor compliance with good faith efforts.
- 10. Provides DBEs with information and assistance in preparing bids, obtaining bonding and insurance.
- 11. Plans and participates in DBE training seminars.
- 12. Provides outreach to DBEs and community organizations to advise them of opportunities.
- 13. Maintains the City of Corona Transit Service's updated directory on certified DBEs.

### DBE Financial Institutions (§ 26.27)

City of Corona will investigate the full extent of services offered by financial institutions owned and controlled by socially and economically disadvantaged individuals in the community, to make reasonable efforts to use these institutions, and to encourage prime contractors on DOT-assisted contract to make use of these institutions. We will make the following efforts to identify and use such institutions:

• The DBELO will periodically review the availability of such financial institutions from the US DOT, Office of Small and Disadvantaged Business Utilization website at:

https://www.state.gov/s/dmr/sdbu/index.htm

Prompt Payment Mechanisms (§ 26.29 (a)(b))

Prompt Payment §26.29(a)

The City of Corona will include the following clauses in each DOT-assisted prime contract:

The prime contractor agrees to pay each subcontractor under this prime contract for satisfactory performance of its contract no later than 30 days from the receipt of each payment the prime contract receives from the City of Corona. Any delay or postponement of payment from the above referenced time frame may occur only for good cause following written approval of City of Corona. This clause applies to both DBE and non-DBE subcontracts. For Public Works projects the payment shall occur no later than 7 days after payment to the prime contractor.

### *Retainage* §26.29(b)

The prime contractor agrees further to return retainage payments to each subcontractor within 30 days after the subcontractors work is satisfactorily completed. Any delay or postponement of payment from the above referenced time frame may occur only for good cause following written approval of City of Corona. This clause applies to both DBE and non-DBE subcontracts.

### Monitoring and Enforcement §26.29(d)

City of Corona Transit Service may perform interim audits of contract payments to DBEs. The audit will review payments to DBEs to ensure that the actual amount paid to DBEs equals or exceeds the dollar amounts stated in the schedule of DBE participation.

Evidence of payment made to subcontractors must be provided to verify compliance. Credit toward overall or individual contract goals will only be given upon satisfactory evidence that payments were actually made to DBEs. Such evidence shall be provided by the prime contractor through the submission of a progress report on DBE utilization to the City of Corona Transit Service directed by the City of Corona Transit Service staff. The information collected includes:

- 1. Name of each DBE and Subcontractor.
- 2. Type of work assignment for each DBE or Subcontractor.
- 3. The dollars committed to each firm.
- 4. The dollars paid to each firm during the reporting period.
- 5. The dollars paid to the firm as a result of a change order or other cost modification.
- 6. Contractor signature under penalty of perjury that it has complied with all prompt payment requirements per State laws and 49 CFR 26.29.

If City of Corona determines that the prime contractor has failed to comply with the prompt payment provisions set forth, City of Corona may give written notice to the prime contractor and the prime contractor's surety that, if the default is not remedied within a specified period of time (at least 10 days), the contract may be terminated. The contract may be terminated for cause in accordance with the contract terms and conditions for failing to meet the prompt payment provisions.

### **Directory (§ 26.31)**

City of Corona will utilize the California Unified Certification Program (CUCP) DBE Directory to identify certified DBEs eligible to participate as DBEs on federal assisted projects. City of Corona will make certain it identifies in the contract specification the availability of the CUCP DBE Directory for prime contractors to use in soliciting DBE subbids. The CUCP DBE Directory can be found at California Unified Certification Program (dbesystem.com). The CUCP directory lists the firm's name, address, phone number, fax number, on-site visit date, North American Industry Classification System (NAICS) code, ethnicity and gender of ownership, and the type of work the firm has been certified to perform as a DBE under which the firm has been certified to perform as a DBE. A listing in the DBE directory does not in any way pre-qualify the identified DBE firms with respect to licensing, bondability, competence or financial responsibility.

### Overconcentration (§ 26.33)

City of Corona will monitor and analyze the type of contracts/subcontracts awarded to DBE's to determine if there is an overconcentration in particular fields. If overconcentration is found to exist, City of Corona will inform the FTA. The City will also take measures to encourage DBEs within the area of overconcentration to expand into other fields, and enhance its communication with its prime contractors and its outreach within the network of DBE vendors to address the overconcentration.

### Business Development Programs (§ 26.35)

City of Corona has not established a business development program. However, if City of Corona identifies the need for such a program in the future, the rationale for adopting such a program and a comprehensive description of the program, will be submitted as a significant update to the DBE Program Plan.

### Monitoring and Enforcement Mechanisms (§ 26.37)

City of Corona will implement appropriate mechanisms, including sanctions, suspension, debarment, and application of legal and contractual remedies available under Federal, state, and local laws, as deemed appropriate and necessary, to ensure compliance with the requirements

by all program participants. Specifically, City of Corona will take the following monitoring and enforcement steps to ensure compliance with 49 CFR Part 26:

- Bring to the attention of the Department of Transportation any false, fraudulent, or dishonest conduct in connection with the program, so that DOT can take the steps (e.g., referral to the Department of Justice for criminal prosecution, referral to the DOT Inspector General, action under suspension and debarment or Program Fraud and Civil Penalties rules) provided in 26.109. Consider similar action under our own legal authorities, including responsibility determinations in future contracts.
- Implement enforcement and monitoring processes/procedures outlined in DBE Contract Provisions contained in all engineering design/professional services, construction, transit and DOT-assisted contracts and this DBE Program Plan. This includes processes for Good Faith Efforts review and approval, counting DBE participation, monitoring and enforcing prompt payment, review and approval of substitutions and termination of DBEs on projects, requiring payment certifications from DBEs and Prime contractors attesting to total amounts paid to DBE firms, and contract closeout procedures that evaluate whether DBE goals have been met on each contract.
- Implement procedures to verify that work committed to DBEs at contract award is
  actually performed by the DBEs. This will be accomplished by document reviews of
  contracting records, project onsite visits and interviews conducted by CCTS staff and
  construction inspectors, review of payroll records for public work activity and a thorough
  review of invoices provided for services, as applicable. This will occur for each
  contract/project on which DBE's are participating.
- Compile and maintain a report of awards/commitments and attainment, which is reported semi-annually to FTA.
- Keep a running tally of DBE utilization/attainment, including race-neutral DBE participation, as well as payments to DBE firms for work committed to them at the time of contract award. See Attachment D DBE Utilization Attainment Report.
- Track and delineate state/federal funding split to ensure that only the federal share is reported on Uniform Reports to US. DOT. This information is tracked in Excel spreadsheet and compared to City of Corona's OneSolution System.
- Compare DBE commitment submitted at the beginning of each project with Written Certification at the end of the project to determine if DBE goal was met.

### Written Certification

The mechanism includes a written certification that City of Corona has reviewed contracting records and monitored work sites for DBE participation. The City of Corona Transit Staff will monitor every contract with DBE requirements, on paper and in the field and will include a

written certification that this compliance monitoring effort took place in accordance with the Contract Close-Out Report. Refer to Attachment C – Self Certification Statement of Compliance. The mechanisms include comparing the DBE commitments to actual DBE attainments.

### <u>Procedures to Monitor Compliance</u>

Monitoring will occur after contract award and will be assigned to the City of Corona Transit Staff to monitor actual DBE participation through contractor and subcontractor reports. After the contract award, City of Corona Transit Staff will review the award documents for the portion of work each DBE and/or subcontractor will be performing and the dollar value of that work. With these documents, City of Corona Transit Staff will be able to determine the work to be performed by the listed DBE's or subcontractors.

### **Construction Contract On-Site Monitoring**

City of Corona will ensure that City of Corona Transit Staff and inspectors know what items of work each DBE is responsible for performing. Inspectors will notify City of Corona Transit Staff immediately of apparent violations. When a firm other than the listed DBE subcontractor is found performing the work, the City of Corona Transit Staff will notify the Contractor of the apparent discrepancy and potential loss of payment. Based on the Contractor's response, City of Corona will take appropriate action. If the Contractor fails to adequately explain why there is a discrepancy, payment for the work will be withheld and a letter will be sent to the contractor referencing the applicable specification violation and the required withholding of payment.

This monitoring effort is fully incorporated into DBE On-site Monitoring process. The observed work will be reconciled against the DBE commitment.

### Record Keeping and Final Utilization Report of DBE

The Contractor shall maintain records showing each listed DBE and first-tier subcontractor. These records will be made available for inspection upon request by any authorized representative of City of Corona, or FTA. The records shall include:

- Contract number, DBE goal commitment and brief description of the work.
- Name and address of each DBE listed and certifications held.
- 3. The dollar amount of each subcontract, including supplies and services.
- 4. Reports from Contractor with an accounting of actual expenditures to DBEs and the progress to date in meeting the DBE participation commitment.
- 5. Evidence to support subcontractor substitution requests, where appropriate.
- 6. Evidence to support prompt payments made, with date of payment and total dollar figure paid to each DBE, subcontractor and suppliers.
- 7. The DBE prime contractor shall also show the date of work performed by their own forces along with the corresponding dollar value of the work claimed toward DBE goals.

### **Contract Close-Out Report**

When a contract has been completed, the Contractor will provide a summary of the records stated above. The DBE utilization information will be documented on the form "Final Report-Utilization of Disadvantaged Business Enterprises (DBE), First-Tier Subcontractors" will be submitted to City of Corona. City of Corona Transit Staff will compare the completed form to the contractor's completed "Designation of Subcontractors". The DBE's shown on the completed "Final Report-Utilization of Disadvantaged Business Enterprises (DBE), First-Tier Subcontractors" form should be the same as those originally listed unless an authorized substitution was allowed, or the contractor used more DBE's and they were added. The dollar amount should reflect any changes made in planned work done by the DBE. The Contractor will be required to explain in writing why the names of the subcontractors, the work items or dollar figures are different from what was originally shown on the completed "Designation of Subcontractors" form when:

- There have been no changes made by the RE.
- The Contractor has not provided a sufficient explanation in the comments section of the completed "Final Report-Utilization of Disadvantaged Business Enterprises (DBE), First-Tier Subcontractors" form.

The explanation will be attached to the completed "Final Report-Utilization of Disadvantaged Business Enterprises (DBE), First-Tier Subcontractors" form for submittal. The City of Corona staff will file this report in the project records. The "Final Report-Utilization of Disadvantaged Business Enterprises (DBE), First-Tier Subcontractors" form is available on the California Department of Transportation, Local Agency Program Manual Forms, Chapter 17 website at Forms | Caltrans.

### Administrative Remedies for Non-Compliance

A Contractor deemed to be in non-compliance shall be informed in writing, by certified mail, by the DBELO or designee, that administrative remedies shall be imposed for failure to meet DBE committed goal and/or submit evidence of good faith efforts to the satisfaction of the City of Corona. The Contractor shall be given five (5) working days from the date of the notice to file a written appeal to the DBELO. Failure to respond within the five (5) day period shall constitute a waiver of appeal. The notice shall state the specific administrative remedy to be imposed.

The City of Corona may schedule an informal hearing to gather additional facts and evidence and shall issue a final determination on the matter within five (5) working days of receipt of the written appeal. The written decision of the CITY OF CORONA TRANSIT SERVICE or designee is final and there is no further appeal.

The CITY OF CORONA TRANSIT SERVICE reserves the right to initiate Administrative Remedies, which may include but are not limited to:

- Withholding of payments due equivalent to the difference between the actual DBE attainment and the overall project and/or contract specific DBE goal.
- Suspension of payment to the Contractor of any other monies held by the City of Corona;
   and
- Termination of the Contract in part or in whole.

The Administrative Remedies shall not apply if the Contractor is able to demonstrate to the satisfaction of the City of Corona that it exercised good faith efforts in an attempt to meet the contract-specific DBE goal, where applicable.

The City of Corona will bring to the attention of the FTA any false, fraudulent, or dishonest conduct in connection with the program, so that FTA can take the steps (e.g., referral to the U.S. Department of Justice for criminal prosecution, referral to the USDOT Inspector General, action under suspension and debarment or Program Fraud and Civil Penalties rules) provided in §26.109.

The City of Corona will also consider similar action under its own legal authorities, including responsibility determinations in future contracts.

The requirements of this section equally apply to a DBE operating as a prime contractor.

### Small Business Participation (§ 26.39)

City of Corona will incorporate the following non-discriminatory element to its DBE program, in order to facilitate competition on DOT-assisted public works projects by small business concerns (both DBEs and non-DBE small businesses):

- Breaking out procurements or unbundling procurement actions to provide greater opportunities for Disadvantaged Business Enterprises (DBEs), small and minority firms, and women's business enterprises to participate.
- For procurements that require competition, City of Corona will seek out small businesses
  to compete for these procurement actions by actively including DBE and non-DBE small
  business firms on the solicitation lists.
- For micro purchases that do not require competition, seeking out DBE and non-DBE small business firms to satisfy these requirements.

For the purpose of this program, small businesses are as defined in the Code of Federal Regulations, Title 49, Part 26.65 (Attachment I) and the Small Business Act and Small Business Administration regulations under Title 13, part 121

### SUBPART C - GOALS, GOOD FAITH EFFORTS, AND COUNTING

### Set-asides or Quotas (§ 26.43)

City of Corona does not use quotas in any way in the administration of this DBE program. City of Corona may consider establishing a Small Business set-aside program as allowed in §26.39 – Foster Small Business Participation. If City of Corona selects to implement a small business set-aside program, it will follow the requirements under §26.21 - DBE Program Updates.

### Overall Goals (§ 26.45)

A description of the methodology to calculate the overall goal and the goal calculations can be found in Attachment E – Overall DBE Goal and Methodology, to this program. In accordance with Section 26.45(f), City of Corona will submit its Triennial DBE overall goal by August 1 at three (3) year intervals, based on FTA schedule. City of Corona will express the overall contract goal as a percentage of the total amount of the federal assistance received.

The process generally used to establish overall DBE goal is as follows:

- 1. The City established a reasonable estimate of FTA funded contracting activities for the covered federal fiscal years.
- 2. The City categorized these contracting opportunities by NAICS Code.
- 3. The City reviewed its contracting database and established the Counties of Riverside, San Bernardino & Orange as its market area, where the majority of contracting occurs.
- 4. The City then developed an estimate of ready, willing, and able DBE's based on the State of California Unified Contracting Database for the Market Area.
- 5. The City developed the number of overall firms ready, willing, and available, by NAICS Code, utilizing US Census Data.
- 6. When necessary, the City evaluated both DBE's and Non-DBE's to ensure the accuracy of the NAICS code area, and the firms ready, willing, and able, to satisfy the City's requirements.
- 7. The City then multiplied the dollar value of the opportunities by the result of dividing the number of DBE firms by the number of total firms.
- 8. The City then totaled these amounts to arrive at the step one goal.

Before establishing the overall goal, City of Corona will consult with the various organizations in the market area, such as Chamber of Commerce, minority, women-owned and small business groups, to obtain information concerning the availability of disadvantaged and non-disadvantaged businesses, the effects of discrimination on opportunities for DBEs, and City of Corona's efforts to establish a level playing field for the participation of DBEs.

Following this consultation, City of Corona will publish a notice of the proposed overall goal, informing the public that the proposed goal and its rational are available for inspection for 30 days following the date of the notice. The notice will be posted on City's official Internet Website. If the proposed goal changes following review, the revised goal will be posted on the City's official Internet Web site.

City of Corona's overall goal submission to DOT will include: the goal (including the breakout of estimated race-neutral and race-conscious participation, as appropriate); a copy of the methodology, worksheets, etc., used to develop the goal; a summary of information and comments received during the consultation period and proof of publication of the goal on the City's website.

City of Corona will begin using the overall goal on October 1 of each year, unless we have received other instructions from DOT. If a project based goal is established, then the goal will be utilized by the time of the first solicitation for a DOT-assisted contract for the project. The overall DBE goal will remain effective for the duration of the three-year period established and approved by the FTA.

### Goal Setting and Accountability (§ 26.47)

If the awards and commitments shown on the City's Uniform Report of Awards or Commitments and Payments at the end of any fiscal year are less than the overall applicable to that fiscal year, City of Corona staff will:

- 1. Analyze in detail the reason for the difference between the overall goal and the actual awards/commitments;
- 2. Establish specific steps and milestones to correct the problems identified in the analysis; and
- 3. Establish and implement a corrective action plan, and maintain information/records regarding the analysis and efforts made.

### Transit Vehicle Manufacturers Goals (§ 26.49)

City of Corona will require each transit vehicle manufacturer, as a condition of being authorized to bid or propose on FTA-assisted transit vehicle procurements, to certify that it has complied with the requirements of this section. Alternatively, City of Corona may, at its discretion and with FTA approval, establish project-specific goals for DBE participation in the procurement of transit vehicles in lieu of the TVM complying with this element of the program.

CCTS will submit within 30 days of making an award, the name of the successful bidder, and the total dollar value of the contract.

### Breakout of Estimated Race-Neutral & Race-Conscious Participation (§ 26.51(a-c))

City of Corona will make efforts to meet the maximum feasible portion of the overall goal by using race-neutral means of facilitating DBE participation. Race-neutral DBE participation includes any time a DBE wins a prime contract through customary competitive procurement procedures, is awarded a subcontract on a prime contract that does not carry a DBE goal, or even if there is a DBE goal, wins a subcontract from a prime contractor that did not consider its DBE status in making the award (e.g., a prime contractor that uses a strict low bid system to award subcontracts).

Race-neutral measures, as described in City of Corona's Overall DBE Goal and Methodology states, "In conformance with Title 49 CFR Part 26; "Participation by Disadvantaged Business Enterprises in Department of Transportation Programs" and in further response to FTA Notices issued to Public Transportation Providers regarding DOT's DBE Program and Race-Neutral Policy Implementation Guidance, City of Corona is required to submit and implement a strictly Race-Neutral Overall DBE Goal for FFY 2018-2020, due to the absence of readily available evidence of discrimination and its effects in its marketplace. (Refer to Attachment E - Overall DBE Goal and Methodology for FFY 2018-2020).

This section of the program will be updated annually when and if the goal calculation is updated.

### Contract Goals (§ 26.51(d-g))

City of Corona will meet the maximum feasible portion of its overall goal using race-neutral means of facilitating DBE participation. In order to do so, City of Corona will participate in:

- Arranging solicitations, times for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitate participation by DBEs and other small businesses and by making contracts more accessible to small businesses
- 2. Providing assistance in overcoming limitations such as inability to obtain bonding or financing (e.g., by such means as simplifying the bonding process, reducing bonding requirements, eliminating the impact of surety costs from bids, and providing services to help DBEs, and other small businesses, obtain bonding and financing);
- 3. Providing technical assistance and other services;
- 4. Carrying out information and communications programs on contracting procedures and specific contract opportunities (e.g., ensuring the inclusion of DBEs, and other small businesses, on recipient mailing lists for bidders; ensuring the dissemination to bidders

- on prime contracts of lists of potential subcontractors; provision of information in languages other than English, where appropriate);
- 5. Implementing a supportive services program to develop and improve immediate and long-term business management, record keeping, and financial and accounting capability for DBEs and other small businesses;
- 6. Providing services to help DBEs, and other small businesses, improve long-term development, increase opportunities to participate in a variety of kinds of work, handle increasingly significant projects, and achieve eventual self-sufficiency;
- 7. Establishing a program to assist new, start-up firms, particularly in fields in which DBE participation has historically been low;
- 8. Ensuring distribution of your DBE directory, through print and electronic means, to the widest feasible universe of potential prime contractors; and
- 9. Assisting DBEs, and other small businesses, to develop their capability to utilize emerging technology and conduct business through electronic media.

### Good Faith Efforts Procedures (§ 26.53)

### Demonstration of good faith efforts ( $\S 26.53(a) \& (c)$ )

In the event the City of Corona Transit Service establishes an individual DBE contract goal, the City will not award the contract to a bidder who does not either: 1) meet the contract goal with verified, countable DBE participation; or 2) documents it has made adequate good faith efforts to meet the DBE contract goal. It is the obligation of the bidder/offeror to demonstrate it has made sufficient good faith efforts prior to submission of its bid. Examples of good faith efforts are found in Appendix A of 49 CFR Part 26 (Attachment H).

The Department Coordinator will be responsible for determining whether a bidder/offeror who has not met the contract goal has documented sufficient good faith efforts to be regarded as responsive.

City of Corona Transit Service staff will ensure that all information is complete and accurate and adequately documents the bidder/offer's good faith efforts before committing to the performance of the contract by the bidder/offeror.

### *Information to be submitted (§ 26.53(b))*

City of Corona Transit Service treats bidder/offers' compliance with good faith efforts' requirements as a matter of responsiveness.

Each solicitation for which a contract goal has been established will require the bidders/offerors to submit the following information by the time the bid or proposal is due:

- 1. The names and addresses of DBE firms that will participate in the contract;
- 2. A description of the work that each DBE will perform;
- 3. The dollar amount of the participation of each DBE firm participating;
- 4. Written and signed documentation of commitment to use a DBE subcontractor whose participation it submits to meet a contract goal;
- 5. Written and signed confirmation from the DBE that it is participating in the contract as provided in the prime contractor's commitment; and
- 6. If the contract goal is not met, evidence of good faith efforts.

### Administrative reconsideration (§ 26.53(d))

Within ten (10) days of being informed by City of Corona Transit Service that it is not responsive because it has not documented sufficient good faith efforts, a bidder/offeror may request administrative reconsideration. Bidder/offerors should make this request in writing to the following reconsideration official: Community Services Director, Community Services 400 S. Vicentia Ave., Corona, CA 92882. The reconsideration official will not have played any role in the original determination that the bidder/offeror did not document sufficient good faith efforts.

As part of this reconsideration, the bidder/offeror will have the opportunity to provide written documentation or argument concerning the issue of whether it met the goal or made adequate good faith efforts to do so. The bidder/offeror will have the opportunity to meet in person with our reconsideration official to discuss the issue of whether it met the goal or made adequate good faith efforts to do. We will send the bidder/offeror a written decision on reconsideration, explaining the basis for finding that the bidder did or did not meet the goal or make adequate good faith efforts to do so. The result of the reconsideration process is not administratively appealable to the Department of Transportation.

### Good Faith Efforts when a DBE is replaced on a contract (§ 26.53(f))

City of Corona Transit Service will require a contractor to make good faith efforts to replace a DBE that is terminated or has otherwise failed to complete its work on a contract with another certified DBE, to the extent needed to meet the contract goal. We will require the prime contractor to notify the DBE Liaison officer immediately of the DBE's inability or unwillingness to perform and provide reasonable documentation.

In this situation, CCTS will require the prime contractor to obtain prior approval of the substitute DBE and to provide copies of new or amended subcontracts, or documentation of good faith efforts. If the contractor fails or refuses to comply in the time specified, our contracting office will issue an order stopping all or part of payment/work until satisfactory action has been taken. If the contractor still fails to comply, the contracting officer may issue a termination for default proceeding.

### Sample Bid Specification:

The requirements of 49 CFR Part 26, Regulations of the U.S. Department of Transportation, apply to this contract. It is the policy of the [Name of Recipient] to practice nondiscrimination based on race, color, sex, or national origin in the award or performance of this contract. All firms qualifying under this solicitation are encouraged to submit bids/proposals. Award of this contract will be conditioned upon satisfying the requirements of this bid specification. These requirements apply to all bidders/offerors, including those who qualify as a DBE. A DBE contract goal of \_\_\_\_\_ percent has been established for this contract. The bidder/offeror shall make good faith efforts, as defined in Appendix A, 49 CFR Part 26 (Attachment H), to meet the contract goal for DBE participation in the performance of this contract.

The bidder/offeror will be required to submit the following information: (1) the names and addresses of DBE firms that will participate in the contract; (2) a description of the work that each DBE firm will perform; (3) the dollar amount of the participation of each DBE firm participating; (4) Written documentation of the bidder/offeror's commitment to use a DBE subcontractor whose participation it submits to meet the contract goal; (5) Written confirmation from the DBE that it is participating in the contract as provided in the commitment made under (4); and (5) if the contract goal is not met, evidence of good faith efforts.

### Counting DBE Participation (§ 26.55)

City of Corona Transit Service will count DBE participation toward overall and contract goals as provided in 49 CFR 26.55.

### SUBPART D and E - CERTIFICATION STANDARDS and PROCEDURES

### DBE Certification Procedures (§ 26.61 - 26.91)

In order to reduce administrative burden associated with determining the eligibility of firms to participate as DBEs in FTA-assisted contracts, City of Corona will rely on the California Unified Certification Program (CUCP) to perform the DBE certification determinations.

City of Corona is a non-certifying member of the CUCP; and will utilize the CUCP certification directory (Caltrans - Disadvantaged Business Enterprise System (dbesystem.com)) to determine the eligibility of DBEs, their work codes, etc., in order to participate as DBEs on City of Corona Transit Service projects. Information about the DBE certification process can be obtained from the following websites:

Information: Disadvantaged Business Enterprises (DBE) | Caltrans

To apply for certification: <u>Caltrans - Disadvantaged Business Enterprise System (dbesystem.com)</u>

See Attachment G – Roster of Certifying Agencies.

### SUBPART F - COMPLIANCE AND ENFORCEMENT

### Information, Confidentiality, Cooperation (§ 26.109)

City of Corona will safeguard from disclosing to third parties, information that may reasonably be regarded as confidential business information, consistent with Federal, state, and local law. California Government Code §6250 provides for the disclosure of certain public information. Since the City of Corona is not a Certifying Entity, personal information is not routinely handled by the City.

Notwithstanding any contrary provisions of state or local law, City of Corona will not release personal financial information submitted in response to the personal net worth requirement to a third party (other than DOT) without the written consent of the submitter.

### Monitoring Payments to DBEs

City of Corona will require prime contractors to maintain records and documents of payments to DBEs for three years following the performance of the contract. These records will be made

available for inspection upon request by any authorized representative of the City of Corona or DOT. This reporting requirement also extends to any certified DBE subcontractor.

City of Corona will perform interim audits of contract payments to DBEs. The audit will review payments to DBE subcontractors to ensure that the actual amount paid to DBE subcontractors equals or exceeds the dollar amounts states in the schedule of DBE participation.

### **ATTACHMENTS**

Attachment A City of Corona Transit Service - Organizational Chart

Attachment B Bidders List Form

Attachment C Statement of Compliance – Self Certification

Attachment D DBE Utilization Attainment Report

Attachment E Overall DBE Goal and Methodology

Attachment F TVM Certification

Attachment G Roster of Certifying Agencies

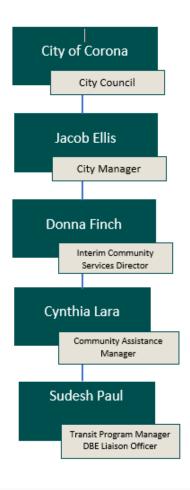
Attachment H Regulations: 49 CFR part 26

Attachment A – Organizational Chart									



### CITY OF CORONA TRANSIT SERVICE

### Disadvantaged Business Enterprise (DBE) Program Organizational Chart



DBE Liaison Officer Contact Information:

Ms. Sudesh Paul 400 South Vicentia Avenue Corona, CA 92882 Phone: (951) 279-3763

Fax: (951) 279-3627 Email: Sudesh.Paul@coronaca.gov

# Attachment B – Bidders List Form



Project Name:	
---------------	--

### **BIDDERS LIST**

Bidder/Offeror:IFB/RFP#:	_
The Department of Transportation requires the City of Corona, City of Corona Transit Servi (CCTS) to create and maintain a "Bidders List" containing information about all firms (DBE at Non-DBE) that bid, propose or quote on CCTS's DOT-assisted contracts, in accordance with CFR Part 26.11. The "Bidders List" is intended to be a count of all firms that are participating, attempting to participate, on DOT-assisted contracts, whether successful or unsuccessful in the attempt to obtain a contract.	nd 49 or
The Bidder/Offeror is to complete all requested information on the "Bidders List" for every fir who submitted a bid, proposal or quote, including the primary Bidder/Offeror, and submit the information at the time of bid submission. However, if not elected to do so at the time of bis submission, bidders/Offerors must submit such information at the request of the Authority with the prescribed timeline set forth in the solicitation. The City of Corona will utilize this information assist in CCTS's overall annual DBE goal-setting process. The "Bidders List" content will not be considered in evaluating the bid/proposal or determining award of any contract.	nis oid nin on
information at the time of bid submission. However, if not elected to do so at the time of b submission, bidders/Offerors must submit such information at the request of the Authority with the prescribed timeline set forth in the solicitation. The City of Corona will utilize this information assist in CCTS's overall annual DBE goal-setting process. The "Bidders List" content will n	id in on

prime piddeds (offereds teferensis								
Prime Bidder's/Offeror's Informatio	n:							
Name of Prime's Firm:		Phone: Fax:						
		( )	( )					
Firm Address		Type of work/services/mate	erials provided:					
	ŀ							
	ŀ	l						
	ŀ	l						
Contact Person:		Title:						
Contact Person:	ŀ	Title:						
Number of years in business:	1	Is the firm currently certified as a DBE under 49 CFR						
		Part 26?   Yes	□ No					
Check the box below for your firm's a	annual gross receipt	is last year:						
Less than \$1 Million	☐ Less than \$5 m	nillion	than \$10 million					
Less than \$1 Million	☐ rezz man 33 m	nillion 🗀 Less	man \$10 million					
<ul> <li>Less than \$15 million</li> </ul>	More than \$15	5 million						

Bidders List Form Page 1 of 2

Provide the following information fo on this DOT-assisted project, whether			•		
Name of Firm:	a succession of this	Phone:	dien detempt to	Fax:	
Firm Address		Type of w	ork/services/mate	erials provided:	
Contact Person:		Title:			
Number of years in business:		Is the firm Part 26?	currently certifie	d as a DBE unde	r 49 CFR
Check the box below for your firm's a	nnual gross receipt	s last year:			
☐ Less than \$1 Million	☐ Less than \$5 m	nillion	☐ Less	than \$10 million	1
☐ Less than \$15 million	☐ More than \$15	5 million			
Provide the following information fo on this DOT-assisted project, whether			•		
Name of Firm:	i succession of unit	Phone:	dien detempt to	Fax:	act.
		( )		( )	
Firm Address		Type of we	ork/services/mate	erials provided:	
Contact Person:		Title:			
Number of years in business:		Is the firm Part 26?	currently certifie  Yes	d as a DBE unde	r 49 CFR
Check the box below for your firm's a	nnual gross receipt	s last year:			
Less than \$1 Million	☐ Less than \$5 m	nillion	Less	than \$10 million	1
Less than \$15 million	☐ More than \$15	5 million			
If necessary, this "Bidders List DBE) that have submitted a bid successful or unsuccessful in th Failure of the Bidder/Offeror t Bidder/Offeror non-responsive	d, proposal or o eir attempt to o o submit the re	quote on t obtain a c	his DOT-assis	sted project,	whether
Bidders List Form					Page 2 of 2

Project Name:

Attachment C – Statement of Compliance-Self Certification									

## Disadvantaged Business Enterprise (DBE) Self-Certification STATEMENT OF COMPLIANCE

Project No:	
Project Name:	
	, undersigned, have the authority to act for
(Name & Title)	E CORONA TRANSIT SERVICE, and partiful under papaltu
	F CORONA TRANSIT SERVICE, and certify under penalty
	ded project has been monitored in conformance with Part 26
of little 49 of the Code of Fed	deral Regulations—DBE Regulations.
Date:	Signature:
Comments/Exceptions (Explan	nation):
Enclosures: Copies of the DBE	Final Payment Record

Maintain in contract file.

Attachment D – DBE Utilization Attainment Report										

### City of Corona Transit Service

		M	ONTHLY	DBE SUB	CON	TRACTOR COMM	MITMENT AND AT	TAINMENT RE	PORT SUMM	ARY	AND PAYMENT	VERIFICAITON			
Report Period (month):															
	Original Contract Award Amount:						\$ -			prepared by:					
Contract Number:								\$ -		B] Signatu	re:				
Contract Award Date:				Total Paid to Prime this quarter:							Title:				
Prime Name							to Prime to date		\$ -			reviewed by:			
						Total Paid	to DBEs this qua	rter:	\$ -		Signatu	re:			
Addess:							to DBEs to date:		\$ -		A] Title:				
						% of Proje	ct Complete		#DIV/0!		D/B]				
City, State, Zip:											Date of	last progress	payment		
Telephone No:					_										
							irrent DBE Attain		#DIV/0!		A/B]				
						Prime's Co	irrent DBE Comm	itment:	#DIV/0!		C/B]				
Original Project Goal:															
	1				_	2	3	4	5	_	6	7	8	9	10
	1				-	Type of Work	Original \$	\$+/-		+	\$ Amount of	/	% of	9	10
						Performed	Amount	Resulting	\$ Amount of	Æ.	Eligible DBE	\$ Amount	Retention	% of Work	Notes/
SU	IBCONTRA	CTOR			H	Applicable		from Change	Current		Participation	Paid to DBE	Witheld	Completed	Comments
						NAICS Code(s)	Award	Order	Commitme	ıt	Claimed [C]	this month	(if any)	Completed	Commens
Name:	Т				$\dashv$		Americ	0.00.		$\dashv$	Ciamico (c)		(2)		
Address:	+				$\dashv$										
City, State, Zip Code					┪										
Telephone No:					┪										
CERTIFICATION(s):	SB 🗆	DBE		ив 🗆	┪		1								
Certification Number:		-	_		┪										
Verification of Payment	Attgached:	:	Yes	No	┪										
Anticipated Commencen			e:		$\neg$										
Name:	_				╡					Ŧ					
Address:	+				$\dashv$										
City, State, Zip Code	+-				$\dashv$										
Telephone No:	+				$\dashv$										
CERTIFICATION(s):	SB	DBE	l a	ИΒ	$\dashv$		1								
Certification Number:	30	DUL	18	ALD .	$\dashv$										
Verification of Payment	Attoached		Yes	No	$\dashv$										
Anticipated Commencer					$\dashv$										
Andepared commencer	icine di Tre				_					_	[C]				L
						DBE TOTAL(S):	\$ -	\$ -	\$ -	Т	\$ -	\$ -			
COMMENTS/ISSUES:															
I															

if necessary, this form can be duplicated and/or modified; however, it must contai all requested data fields.

Form Effective 9/26/17

Attachment E – Overall DBE Goal and Methodology

# CITY OF CORONA, CITY OF CORONA TRANSIT SYSTEM DISADVANTAGED BUSINESS ENTERPRISE (DBE) OVERALL DBE GOAL AND METHODOLOGY FEDERAL FISCAL YEARS (FFY) 2024-2026

(Covering the period of October 1, 2023, to September 30, 2026)

### I. INTRODUCTION

City of Corona, City of Corona Transit System (CCTS) herein sets forth its Proposed Overall Disadvantaged Business Enterprise (DBE) Goal and corresponding federally prescribed goal-setting methodology for the three-year Federal Fiscal year (FFY) goal period of 2024-2026 (October 1, 2023 through September 30, 2026), pursuant to Title 49 Code of Federal Regulations (CFR) Part 26 "Participation by Disadvantaged Business Enterprises in U.S. Department of Transportation Programs".

The goal setting process consists of two steps. Step one determines the base figure for the relative availability of DBEs. Step two determines what adjustment, if any, may be needed.

### II. BACKGROUND

Public agencies receiving U.S. Department of Transportation (DOT), Federal Transit Administration (FTA) assisted funds, who anticipate awarding \$250,000 or more in DOT-assisted contracts, must adopt a three-year Disadvantaged Business Enterprise (DBE) goal. As such, CCTS is required to develop and submit a Triennial Overall DBE Goal for DBE participation as a condition of receiving federal funding for its FTA-assisted projects.

Effective March 3, 2010, the United States Department of Transportation ("DOT") issued a final rule affecting the implementation and management of the Department's Disadvantaged Business Enterprise ("DBE") program. The final rule requires the submission of a goal-setting methodology on a three-year cycle. Pursuant to this final rule, CCTS is still required to conduct an annual review to account for changes that may warrant an adjustment to the overall goal or make an adjustment based on changed circumstances (i.e. significant change in the legal standards governing the DBE program, new contracting opportunities presented by the availability of new or different grant opportunities to ensure the goal and program as a whole are narrowly tailored throughout the goal period.

CCTS herein presents its Proposed Overall DBE Goal Methodology for FFY 20242026 goal period, which resulted in a 0% Overall DBE Goal.

City of Corona Transit Service
DBE Goal & Methodology for FFY 2024-2026

Page 1 | 13

### III. DOT-ASSISTED CONTRACTING PROGRAM FOR FFY 2021-2023

Table 1 below represents CCTS' U.S. DOT-assisted (FTA) contracting program, which includes three (3) projects considered in preparing its Overall DBE Goal-Setting Methodology utilizing the North American Industry Classification System (NAICS) work categories. The projects include: Contracting Services for Dial-A-Ride and Fixed Route Service, an Intelligent Transportation System, and a Digital Land Mobile Radio System. These projects are anticipated to be awarded within FFYs 2024-2026. CCTS anticipates spending approximately \$11,165,602 of federal dollars in which there may be DBE contracting opportunities during the triennial period.

Table 1 – FTA-assisted Contracting Opportunities

	NAICS Code CUCP Database		Amount of DOT funds on project:	% of total DOT funds (weight)
1)	485113	Contracting Services for Dial-A-Ride & Fixed Route	\$5,115,788.00	0.4582
2)	485991	Contracting Services for Dial-A-Ride & Fixed Route	\$5,115,788.00	0.4582
3)	541512	Intelligent Transportation System	\$414,350.00	0.0371
4)	518210	Intelligent Transportation System	\$414,350.00	0.0371
5)	517410	Digital Land Mobile Radio System	\$105,326.00	0.0094
		1		

### IV. GOAL METHODOLOGY

### A. Step 1: Determination of a Base Figure (26.45)1

To establish CCTS's Base Figure of the relative availability of DBEs to all comparable firms (DBE and Non-DBEs) available to propose on CCTS's DOT-assisted contracting opportunities projected to be solicited during the triennial goal period, CCTS followed the prescribed federal goal-setting methodologies in accordance with 49 CFR Part 26 regulations. This was accomplished by assessing the *California Unified Certification Program (CUCP) Directory of Certified DBE Firms* and the *2021 U.S. Census Bureau County Business Patterns (CBP) Database*. Comparisons were made within the City of Corona Transit System's market area (defined as Riverside County, San Bernardino County, and Orange County) and by specified industries and types of businesses identified in Table 1. The City of Corona Transit System's local market area represents where the substantial majority of the City of Corona Transit System's contracting dollars are expended and/or where the substantial majority of contractors and subcontractors bids or quotes are received.

<sup>&</sup>lt;sup>1</sup> 26.45 represents Title 49 CFR Part 26 regulatory goal setting methodology reference. City of Corona Transit Service DBE Goal & Methodology for FFY 2024-2026

The City of Corona Transit System made a concerted effort to ensure that the scope of businesses included in the numerator was as close as possible to the scope included in the denominator. For corresponding detail of all work category classifications grouped, refer to Table 1.

- ⇒ For the numerator: California UCP DBE Database of Certified Firms
- ⇒ For the denominator: 2021 U.S. Census Bureau's Business Pattern Database (CBP)

To determine the relative availability of DBEs, the City of Corona Transit System divided the numerator<sup>2</sup> representing the ratio of ready, willing, and able DBE firms, by the denominator<sup>3</sup> representing all firms (DBE and Non-DBEs) available in each work category and the same geographical regional. Application of this formula yielded the following baseline information:

The following table reflects the relative availability of DBE firms by NAICS Code:

	NAICS Code CUCP Database	Project Name	Number of DBEs available to perform this work	Number of all firms available (including DBEs)	Relative Availability	
1)	485113	Contracting Services for Dial-A-Ride & Fixed Route	0	8	0.0000	
2)	485991	Contracting Services for Dial-A-Ride & Fixed Route	0	117	0.0000	
3)	541512	Intelligent Transportation System	36	1440	0.0250	
4)	518210	Intelligent Transportation System	16	325	0.0492	
5)	517410	Digital Land Mobile Radio System	0	15	0.0000	
		Combined Totals	52	1905	0.0273	Overall availability of DBEs

The Base Figure was further weighted by contract type and corresponding contract value. The Base Figure resulting from this weighted calculation is as follows:

City of Corona Transit Service DBE Goal & Methodology for FFY 2024-2026

Page 3 | 13

<sup>&</sup>lt;sup>2</sup> Numerator represents all DBE firms established within the City's Market area.

<sup>&</sup>lt;sup>3</sup> Denominator represents all comparable available established firms.

	NAICS Code CUCP Database	Project Name	Weight	x	Availability	Weighted Base Figure
1)	485113	Contracting Services for Dial-A-Ride & Fixed Route	0.45817	×		
2)	485991	Contracting Services for Dial-A-Ride & Fixed Route	0.45817	×		
3)	541512	Intelligent Transportation System	0.03711	x	0.02500	0.0009
4)	518210	Intelligent Transportation System	0.03711	×	0.04923	0.0018
5)	517410	Digital Land Mobile Radio System	0.00943	×		
_					Total	0.0028
					Expressed as a % (*100)	0.28%
					Rounded, Weighted Base Figure:	0%

#### B. Step 2: Adjusting the Base Figure

Upon establishing the Base Figure, CCTS is required to review and assess other known evidence potentially impacting the relative availability of DBEs within CCTS's market area, in accordance with prescribed narrow tailoring provisions set forth under 49 CFR Part 26.45 Step 2; DBE Goal Adjustment guidelines.

Evidence considered in making an adjustment to the Base Figure includes *Past DBE Goal Attainments, Bidders List, Disparity Studies, and Other Evidence*. A summary of these considered follows:

#### Past DBE Goal Attainments

CCTS has experienced challenges in attaining its DBE goal for the past three federal fiscal years; the following table reflects the historical DBE participation on FTA-assisted contracts awarded by CCTS:

FFY21	FFY22	FFY23	
0.0%	100%	0.0%	
Median DBE Participation: 0%			

The median for the past DBE participation on CCTS projects was 0.0 percent and is same as the Base Figure derived from Step 1; therefore, an adjustment is not made based on past DBE participation.

As in prior years, CCTS' awards and commitments were very limited. Of the five projects, only one project was awarded during the 2021-2023 DBE goal period. Further, majority of the capital

City of Corona Transit Service
DBE Goal & Methodology for FFY 2024-2026

program funds were for contracted transit operations which was awarded on July 5, 2018, prior to the 2021-2023 DBE goal period. Once the contract was awarded, CCTS' awards and commitments were limited to the three smaller projects. CCTS awarded a contract to a DBE-certified vendor in December 2021 for the comprehensive operations analysis. In addition, the other two projects have been delayed due to competing priorities resulting from a reduction in transit staffing. Staff shortages create challenges in balancing increased day-to-day operations including, transit contractor oversight, budgeting, grant administration, regulatory compliance, etc. Should this trend continue, staffing shortages will play a big role in the timeliness of the projects. Further, much of the staff time was dedicated towards COA (transit study), update of the Public Transit Agency Safety Plan, Transit Asset Management Plan and Title VI Program, and the development of the Zero Emission Bus Rollout Plan. Furthermore, staff could not proceed with Intelligent Transportation System project as all of the funds have yet to be programmed in the federall grants. Together these factors constrained CCTS' ability to proceed with all of the federally funded projects and limited its ability to obtain its overall DBE goal.

While CCTS will make every effort to address the aforementioned limitations, CCTS expects to have similar contracting opportunities in the upcoming triennial cycle as previously proposed.

#### City of Corona Transit System's Bidders List

CCTS does not have a bidders list at this time, however, CCTS will work to build and maintain a Bidder's List that can be utilized for future goal development. The bidders List will be developed based on the guidelines in CCTS' DBE Plan. CCTS has not made a further adjustment to the base figure based on a Bidder's List.

#### Evidence from Disparity Studies

CCTS did not find it feasible to conduct its own independent availability/disparity study. CCTS staff did review and considered the following studies available during the evaluation of adjustment of the Base Figures: 2022 Disparity Study available through California Department of Transportation (Caltrans) and the LA Metro 2017 Disparity Study.

Caltrans study is not applicable due to the following factors: the study covers such a large geographical area (entire state of California) rather than focusing on a market area similar to CCTS. Further, their contracting opportunities differ from CCTS which do not coincide with types of opportunities available in the upcoming triennial period by CCTS.

Metro's study in 2017 also emphasizes large and complex projects such as Caltrans which are not similar in scope to the types of projects that CCTS will conduct. The study also indicated the majority of Metro's contracting opportunities went to locations in Los Angeles; as such LA County is considered as Metro's geographical market area.

Both of the studies vary in scope and are not relevant to CCTS's federally-assistance contracting opportunities, therefore CCTS did not make an adjustment under this factor at this time.

City of Corona Transit Service
DBE Goal & Methodology for FFY 2024-2026

Page 5 | 13

#### Other Evidence

CCTS is not in possession of other information nor aware of any other factors or adverse considerations that would have a material effect on DBE's availability within the CCTS market area, or on DBEs' ability to participate in CCTS' FTA-assisted contracting opportunities. Therefore, no goal adjustment was in consideration of this factor. However, during this triennial goal, CCTS will explore and consider all available evidence that would materially affect the opportunities for DBEs to form, grow, and compete in CCTS's FTA-assisted contracting programs.

#### Goal Adjustments

After considering the above factors, the Base Figure of 0% was not adjusted, resulting in <u>CCTS'</u> Overall DBE goal for Fiscal Years 2024-2026 of 0%.

#### V. PROPOSED OVERALL DBE GOAL

The Overall DBE Goal for FFY 2024-2026 for the City of Corona Transit System's FTA-assisted contracts is 0%. The Overall Goal is expressed as a percentage of all DOT-assisted funds that CCTS will expend in applicable DOT-assisted contracts in the given federal fiscal years.

The goal further serves to identify the relative availability of DBEs based on evidence of ready willing, and able DBEs to all comparable firms, which are known to be available to compete for and perform on the City of Corona Transit System's DOT-assisted contracts. In addition, as part of the prescribed goal-setting methodology, CCTS must project the percentage of its Proposed Overall DBE Goal that can be met utilizing race-neutral and race-conscious measures.

In conformance with Title 49 CFR Part 26; "Participation by Disadvantaged Business Enterprises in Department of Transportation Programs" and in further response to FTA Notices issued to Public Transportation Providers regarding DOT's DBE Program and Race-Neutral Policy Implementation Guidance, CCTS intends to implement a strictly Race-Neutral Overall DBE Goal for FFY 2024-2026, due to the absence of readily available evidence of discrimination and its effects in its marketplace.

#### VI. RACE-NEUTRAL MEASURES

The CCTS will implement Race-Neutral measures to meet its Overall DBE Goal objectives in accordance with 49 CFR Part 26.51, including but not limited to:

- Reaching out to DBE's under California Unified Certification Program, arranging timely solicitations, and times for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitate DBEs and other small business firms' participation.
- Unbundling large contracts to make them more accessible to small businesses, requiring
  or encouraging prime contractors to subcontract portions of work that they might
  otherwise perform with their own workforces.

City of Corona Transit Service
DBE Goal & Methodology for FFY 2024-2026

Page 6 | 13

- Providing technical assistance and other services to small businesses, including DBE firms.
- Providing information and communications programs on contracting procedures and specific contract opportunities.

#### A. Small Business Element

The City's DBE Program includes elements to facilitate competition by small businesses in the CCTS contracts as prime contractors or subcontractors. These elements include informational outreach on the City's website, business development references, contract language for small business primes, and goals for subcontracting opportunities. The DBE Program includes details of the City's efforts to Foster Small Business Participation.

#### VII. PUBLIC PARTICIPATION

#### A. Consultation

In accordance with Public Participation Regulatory Requirements of Title 49 CFR Part 26, minority, women, local business chambers, and community organizations within the CCTS market area were consulted and provided an opportunity to review the triennial goal analysis and provide input. CCTS reached out to the following community organizations to solicit their comments regarding the 2024-2026 Triennial DBE Goal:

- Inland Empire Women's Business Center
- Businesswomen's Association of San Bernardino County
- · Orange County Small Business Development Center
- Greater Riverside Hispanic Chamber of Commerce
- Asian Business Association
- Riverside County Black Chamber of Commerce
- Inland Empire Small Business Development Center
- Asian Indian Chamber of Commerce of the Inland Empire
- National Latina Business Women Association Inland Empire
- Chamber of Commerce for the following cities/counties: Corona, Riverside, Norco, San Bernardino, Orange,

Organizations were contacted via email to discuss the proposed goal methodology, whereas, the organizations were provided the synopsis of the DBE Goal (see Attachment 1) and the Public Notice A. CCTS did not receive any comments from the outreach efforts. However, a response was received from the National Latina Business Women Association asking the City to participate as a potential buyer in their upcoming conference which matches the agency's needs with potential vendors. The information for the conference and contact information was forwarded to the City's Purchasing Department. Should the City decide to participate, transit staff will participate as it relates to transit-related projects.

City of Corona Transit Service
DBE Goal & Methodology for FFY 2024-2026

#### B. Public Notice

CCTS will also post a Public Notice announcing the proposed Overall Goal for the FFY 2024-2026 FTA-assisted contracts on its official internet website; CCTS has elected to utilize its official website as the publication site. Such Notice will inform the public that the proposed goal and rationale are available for inspection at the City of Corona Transit System's principal office during normal business hours for 30 days following the date of the Public Notice and that CCTS will accept comments on the goal analysis for 30 days from the date of the Public Notice. Further, the notice included information about the "DBE Virtual Consultation Session" which would provide information on the contracting opportunities available. CCTS will give full consideration to all comments and input and assess its impact on the proposed Overall DBE Goal. If no impact and/or comments are received during the public participation process, the Goal will be considered final. If there are comments, the City will respond in accordance with the DBE Program.



City of Corona Transit Service
DBE Goal & Methodology for FFY 2024-2026





#### COMMUNITY SERVICES DEPARTMENT

(951) 736-2241

400 SOUTH VICENTIA AVENUE, P.O. BOX 940, CORONA, CALIFORNIA 92879-0940 (http://www.coronaca.gov)

August 8, 2023

RE: Request for Public Participation Review of the City of Corona Transit Service Disadvantaged Business Enterprise (DBE) Race Neutral Participation Goal for Federal Fiscal Years 2024-2024 (FTA)

#### Dear Community Member:

As a direct recipient of federal funds, the City of Corona Transit Service (the Agency) developed a Proposed Base Figure for Disadvantaged Business Enterprise (DBE) participation in its Federal Fiscal Years 2024-2026 DOT-assisted contracts (Federal Transit Administration). The Agency has implemented its' DBE Overall Goal of race/gender-neutral. At this time the Agency would like to invite you to provide feedback and/or comment, relative to the proposed base figure calculation and accompanying rationale for the Agency to review and consider.

As a part of the goal-setting public facilitation process, the Agency is required to solicit public comment, relative to the goal calculation and rationale. Accordingly, for your review and that of your memberships, the Agency has enclosed the *Public Notice* advising businesses of its proposed base figure, and the availability to review the proposed base figure calculation, and rationale and to provide input and comments.

The draft DBE Overall Goal and Methodology is readily available for review from 7:00 a.m. to 6:00 p.m., Monday through Thursday, at Agency's office located at:

City of Corona City of Corona Transit Service Community Services Department 400 S. Vicentia Avenue Suite 225 Corona, CA 92882

Email: coronatransit@coronaca.gov (951) 817-5770

In addition, the City of Corona Transit Service will also be hosting a Virtual Consultation Session on Wednesday, August 23, 2023, from 10:00 a.m. to 11:00 a.m. Contact Community Services Department at the above email/phone # to request the link and invite to participate in the virtual session. Sudesh Paul, DBE Liaison, will serve as the contact person for coordinating your participation in the consultation session, the review of the goal-setting methodology, and accepting comments.

The Agency is fully committed to fulfilling the spirit and intent of the U.S. DOT DBE Rule, Title 49 CFR Part 26 in all of the Agency's DOT-assisted contracts. Your support of these efforts is greatly appreciated.

Sincerely,

Sudosh Paul

Sudesh Paul DBE Liaison Officer

Enclosures: Public Notice Synopsis of Draft Goal

2024-2026 DBE Goal\_Community Outreach Letter 8-7-23 \_ Page 2



# CITY OF CORONA OFFICE OF THE CITY CLERK PUBLIC NOTICE

#### NOTICE OF PROPOSED DISADVANTAGED BUSINESS ENTERPRISE GOAL FOR FEDERALLY FUNDED TRANSIT PROJECTS FOR FEDERAL FISCAL YEARS 2024-2026

**PUBLIC NOTICE IS HEREBY GIVEN**, that the City of Corona, City of Corona Transit Service has established a Proposed Race-Neutral Overall Disadvantaged Business Enterprise (DBE) Goal of 0% for Federal Fiscal Years 2024 through 2026 in accordance with the requirements of the U.S. Department of Transportation (DOT) 49 C.F.R. Part 26 "Participation by Disadvantaged Business Enterprises in Department of Transportation Financial Assistance Programs" for federally funded contracts. The DBE Goal is applicable to DOT – Federal Transit Administration (FTA) contracting opportunities scheduled to be awarded during the period of October 1, 2023, through September 30, 2026.

The proposed goal and its rationale are available for public review during normal business hours for a period of 30 days following the date of this notice at:

City of Corona City Clerk's Office 400 S. Vicentia Avenue Corona, CA 92882

Public comments will be accepted on the goal for 30 days from the date of this notice via email or mail and should be in writing to:

City of Corona
City of Corona Transit Service
Community Services Department
400 S. Vicentia Avenue Suite 225
Corona. CA 92882

Email: coronatransit@coronaca.gov

(951) 817-5770

The City of Corona Transit Service will also be hosting a "DBE Virtual Consultation Session" on Wednesday, August 23, 2023, from 10 am to 11:00 am to solicit feedback on the proposed DBE goal and provide information on the contracting opportunities available. Contact Community Services Department at the above email/phone # to request the link and invite to participate in the virtual session.

Sylvia Edwards, City Clerk Published: August 7, 2023

## **CCTS TRIENNIAL DBE GOAL**

The City of Corona Transit System (CCTS) is in the process of preparing its Triennial Overall Disadvantaged Business Enterprise (DBE) Goal for the upcoming triennial period (October 1, 2023 through September 30, 2026).

#### **Overall DBE Goal**

- As a direct recipient of Federal Transit Administration (FTA) funding, CCTS is required to have a DBE program to increase the participation of DBEs in federally aided contracts.
- The purpose of the DBE goal-setting process is to level the playing field so that DBEs can compete fairly for FTA-Associated contracts.
- The proposed overall DBE goal for Federal Fiscal Years 2024-2026 for CCTS's FTA-assisted contracts is 0%
- · CCTS intends to use race-neutral methods to meet the overall DBE goal.

#### **Project Goal**

The Overall DBE Goal reflects the relative availability of DBEs and all comparable businesses available to compare within the market area.

#### **DBE & Small Business Participation**

#### CCTS plans to incorporate the following strategies to foster small business participation in its contracting process:

- Breaking out procurements or unbundling procurement actions to provide greater opportunities for Disadvantaged Business Enterprises (DBEs), small and minority firms, and women's business enterprises to participate.
- For procurements that require competition, the City will seek out small businesses to compete for these
  procurement actions by actively including DBE and non-DBE small business firms on the solicitation lists.
- For micro-purchases that do not require competition, seek out DBE and non-DBE small business firms to satisfy these requirements.

#### Race-Neutral Measures

## CCTS plans to implement the following race-neutral measures for FFY 2024-2026 and will continue to explore other options:

- Reaching out to DBEs under California Unified Certification Program, arranging timely solicitations, times
  for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitate DBEs
  and other small business firms' participation.
- Unbundling large contracts to make them more accessible to small businesses, requiring or encouraging
  prime contractors to subcontract portions of work that they might otherwise perform with their own
  workforces.
- Providing technical assistance and other services to small businesses, including DBE firms.
- Providing information and communications programs on contracting procedures and specific contract opportunities.

CCTS DRF Goal Notice Sudech Daul 8/7/22

Attachment F – Transit Vehicle Manufacturer's Certification

# BIDDER'S CERTIFICATION OF DISADVANTAGED BUSINESS ENTERPRISE PLAN

The bidder hereby certifies that it has complied with 49 C.F.R. 26, which requires each transit vehicle manufacturer to establish annual goals for the participation of disadvantaged business enterprise and to submit these goals to the Federal Transit Administration for approval:

The	hereby certifies that it has on file with
the Federal Transit Administration, a Disadva	ntaged Enterprise Plan.
Date:	
Signature:	
Title:	
Manufacturer:	

Attachment G – Roster of Certifying Agencies			

### CALIFORNIA UNIFIED CERTIFICATION PROGRAM (CUCP)



### Roster of Certifying Agencies

Note: If you received this information as a hard copy, the Uniform DBE/ACDBE Certification Application form and Personal Net Worth Statement are available at: <a href="https://www.transportation.gov/civil-rights/disadvantaged-business-enterprise/ready-apply">https://www.transportation.gov/civil-rights/disadvantaged-business-enterprise/ready-apply</a>

If the firm has its principal place of business in another state and is currently certified in that state, please contact the California Department of Transportation.

Area	Counties	DBE Certify	ying Agencies
Riverside, Imperial & San Diego (RIS)	Imperial Riverside San Diego	SUBMIT APPLICATION PACKAGE TO:  > CITY OF LOS ANGELES*  > LOS ANGELES COUNTY METROPOLITAN TRANSPORTATION AUTHORITY  OR  > CALIFORNIA DEPARTMENT OF TRANSPORTATION  SEE CONTACT INFORMATION BELOW	
Los Angeles Area	Kern Los Angeles Orange San Bernardino San Luis Obispo Santa Barbara Ventura	CITY OF LOS ANGELES Bureau of Contract Admin. Centralized Certification Section 1149 S. Broadway, Ste 300 Los Angeles, CA 90015 Phone: (213) 847-2684 Fax: (213) 847-2777 Email: bca.certifications@lacity.org http://bca.lacity.org  *Please note: Only firms located within City of Los Angeles may apply	LOS ANGELES COUNTY METROPOLITAN TRANSPORTATION AUTHORITY (METRO) Diversity and Economic Opportunity Department One Gateway Plaza, MS 99-8-4 Los Angeles, CA 90012 Phone: (213) 922-2600 Fax: (213) 922-7660 Email: certificationunit@metro.net  Please Note: Metro only accepts online applications.  Please use link below to apply: metro.gob2g.com

Note: List of agencies subject to change

Rev 1/26/2021

AREA	COUNTIE	DBE CERTIFYING AGENCIES
Bay Area/ Central Valley	Alameda Amador Calaveras Contra Costa Fresno Kings Madera Marin Mariposa Merced Monterey Napa San Benito San Francisco San Joaquin San Mateo Santa Clara Santa Cruz Solano Sonoma Stanislaus Tulare Tuolumne	S.F. BAY AREA RAPID TRANSIT DISTRICT (BART) Office of Civil Rights 300 Lakeside Drive 16th Floor Oakland, CA 94612 Phone: (510) 464-6100 Fax: (510) 464-7587 www.bart.gov  CITY OF FRESNO Finance Department, Purchasing Division, DBE Program 2600 Fresno Street, Room 2156 Fresno, CA 93721-3622 Phone: (559) 488-1069 www.fresno.gov  SAN MATEO COUNTY TRANSIT DISTRICT (SAMTRANS)/ PENINSULA CORRIDOR JOINT POWERS BOARD (JPB) DBE Office 1250 San Carlos Avenue San Carlos, CA 94070 Phone: (650) 508-7939 Fax: (650) 508-7738 www.samtrans.com
Northern California	Alpine Nevad Butte Placer Colusa Pluma Del Norte Sacrar El Dorado Shasta Glenn Sierra Humboldt Siskiy Inyo Sutter Lake Tehan Lassen Trinity Mendocino Yolo Modoc Yuba Mono	1823 - 14 <sup>th</sup> Street Sacramento, CA 95811

Rev 1/26/2021

#### ACDBE CERTIFYING AGENCIES

#### CALIFORNIA DEPARTMENT OF TRANSPORTATION (CALTRANS)

Office of Civil Rights 1823 14th Street Sacramento, CA 95811

Phone: (916) 324-1700 \*\* Fax: (916) 324-1862

www.dot.ca.gov

#### FOR LOS ANGELES WORLD AIRPORTS PLEASE CONTACT:

CITY OF LOS ANGELES

Office of Contract Compliance 1149 S. Broadway Street, Suite 300 Los Angeles, CA 90015

Phone (213) 847-2684 \*\* Fax: (213) 847-2777

http://bca.lacity.org

#### SAN DIEGO COUNTY REGIONAL AIRPORT AUTHORITY (SDCRAA)

Small Business Development Department P.O. Box 82776 San Diego, CA 92138-2776

Phone: (619) 400-2568 \*\* Fax: (619) 400-2566

www.san.org

(San Diego Concessions Only)

#### SAN FRANCISCO INTERNATIONAL AIRPORT

Small Business Affairs Office P.O. Box 8097 San Francisco, CA 94128 Phone: (650) 821-5021 \*\* Fax: (650) 821-5146 www.flysfo.com

(SFO Concessions Only)

#### SAN FRANCISCO MUNICIPAL TRANSPORTATION AGENCY (SFMTA)

Contract Compliance Office One S. Van Ness Avenue, 6th Floor San Francisco, CA 94103

Phone: (415) 701-4436 \*\* Fax: (415) 701-4347

www.sfmuni.com

Rev 1/26/2021

Attachment H – Code of Federal Regulations: Title 49 CFR Part 26