

City of Corona

*400 S. Vicentia Ave.
Corona, CA 92882*

Special Meeting Final Agenda

Wednesday, March 23, 2022

Council Chambers 4:00 PM



**CITY COUNCIL/SUCCESSOR AGENCY TO THE REDEVELOPMENT AGENCY OF THE CITY OF
CORONA/CORONA PUBLIC FINANCING AUTHORITY/CORONA UTILITY
AUTHORITY/CORONA HOUSING AUTHORITY MEETING**

**Wes Speake, Mayor
Tony Daddario, Vice Mayor
Jacque Casillas, Council Member
Tom Richins, Council Member
Jim Steiner, Council Member**

The Special Meeting for March 23, 2022, will be conducted in person. Members may attend in person or remotely. To participate remotely, please use the following link:

<https://coronaca-gov.zoom.us/j/88906685078>

PLEDGE OF ALLEGIANCE

CONVENE OPEN SESSION

COMMUNICATIONS FROM THE PUBLIC

AGENDA ITEMS

1. **REPORT** - [City Council consideration of the redrawing of Council Member District Boundaries.](#)

That the City Council:

- a. Receive a report from staff and the City's redistricting consultant on the redistricting process, and review draft maps and permissible criteria to be considered to redraw district boundaries.
- b. Select a preferred map and introduce by title only and waive the full reading of Ordinance 3345, first reading of an Ordinance regarding by-district elections, adjusting the boundaries of City Council Election Districts and confirming such revised Council District Boundaries as reflected in the attached map.

ADJOURNMENT

Agendas for all regular City meetings are posted at least 72 hours prior to the meeting in the entryway at City Hall. Written communications from the public for agendas must be submitted to the City Clerk's Office prior to the respective meeting.

In compliance with the Americans with Disabilities Act, if you need special assistance to participate in this meeting, please contact the ADA Coordinator at (951) 736-2235. Notification 48 hours prior to the meeting will enable the City to make reasonable arrangements to ensure accessibility to this meeting.



Staff Report

File #: 22-0266

REQUEST FOR CITY COUNCIL ACTION

DATE: 03/23/2022

TO: Honorable Mayor and City Council Members

FROM: City Manager's Office - City Clerk

SUBJECT:
City Council consideration of the redrawing of Council Member District Boundaries.

EXECUTIVE SUMMARY:

Every ten years, upon the release of the decennial census data, the City of Corona must redraw its five (5) City Council districts based on the new census data and criteria outlined in state law so that the districts correctly reflect current populations. Conducting the public hearings will fulfill the requirements needed so that the districts are redrawn and are substantially equal in population as required by the United States Constitution. The U.S. Supreme Court has generally defined 'substantially equal' as no more than a 10 percent deviation between the least and greatest populated districts.

RECOMMENDED ACTION:

That the City Council:

- a. Receive a report from staff and the City's redistricting consultant on the redistricting process, and review draft maps and permissible criteria to be considered to redraw district boundaries.
- b. Select a preferred map and introduce by title only and waive the full reading of Ordinance 3345, first reading of an Ordinance regarding by-district elections, adjusting the boundaries of City Council Election Districts and confirming such revised Council District Boundaries as reflected in the attached map.

BACKGROUND & HISTORY:

Pursuant to Election Code section 21601, cities with by-district election systems are required to redraw their district boundary maps to ensure compliance with the California and federal Voting Rights Acts. The process to complete redistricting requires a minimum of four public hearings and dedicated public outreach to ensure minority populations and communities of interest are aware of

the redistricting effort and are provided with options to participate. The City held the first of the four required hearings on January 5, 2022. The City conducted a Community Workshop on January 27, 2022 at the Corona Public Library, providing a brief overview of the redistricting process and highlighting the online mapping tool. The proposed map was shared with the community at the end of the workshop. Public comment regarding the proposed map centered on the area north of Highway 91 and west of Main Street. Public speakers reported the newly constructed “apartment homes” did not share the same community of interest as the residents south of Highway 91 in the Circle City area, and therefore were better suited in District 2. Recognizing this had been a point of discussion during the transition to district based elections, staff concurred and requested the consultant redraw the draft map accordingly. The revised Map Option 1 was presented to Council at the second of the four required public hearings held on February 2, 2022. A third public hearing was held on February 16, 2022, and a fourth public hearing on March 16, 2022.

ANALYSIS:

Following the first public hearing, the City’s redistricting consultant prepared one potential map option, should the Council wish to consider adjusting districting boundaries. Subsequent to the second public hearing, a member of the public submitted a hand-drawn map, which is not included on the Google link identified below. At the third public hearing the City Council requested the City’s consultant examine the possibility of creating a second majority/minority Hispanic voting district, and a second consultant map was prepared. In addition, two maps have been received from members of the public. At the fourth public hearing, the Council requested the City’s consultant determine if a small population north of State Highway 91 (SR 91) that identifies with being part of the “Circle” could be redrawn from District 2 into District 3, without jeopardizing the second majority/minority Hispanic voting district. Map Option 5 was created that staff believes accomplishes that goal. Option 5 is summarized below, and accompanying demographic information may be found attached to this report (Exhibit 1).

The online tool for closely examining the boundaries of all proposed maps, with zoom and search capabilities, may be found here:

[Corona - Google My Maps](#)

Map Option 5

Option 5 was prepared by the City’s consultant after the fourth public hearing, in an attempt to preserve the “circle” community of interest, while also maintaining a second majority/minority Hispanic voting district. The map is population balanced, with a total deviation of 4.70%. A second majority/minority Hispanic voting district was drawn by moving population between Districts 2 and 3, primarily in the area west of Lincoln Avenue south of Corona High School, and north of SR 91 west of Main Street. Districts 1, 4, and 5 remain unchanged from Option 1. The population north of SR 91 that identifies as part of the “circle” community of interest was redrawn into District 3.

Next Steps:

Council is requested to select a preferred map and introduce the ordinance approving the final map. The deadline to complete the redistricting process for the City of Corona is April 17, 2022.

FINANCIAL IMPACT:

There is no fiscal impact associated with this request.

ENVIRONMENTAL ANALYSIS:

This action is exempt pursuant to Section 15061(b)(3) of the Guidelines for the California Environmental Quality Act (CEQA), which states that a project is exempt from CEQA if the activity is covered by the common sense exemption that CEQA applies only to projects that have the potential for causing a significant effect on the environment. Where it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment, the activity is not subject to CEQA. This action is to receive public input on district boundaries, and there is no possibility that this project will have a significant effect on the environment.

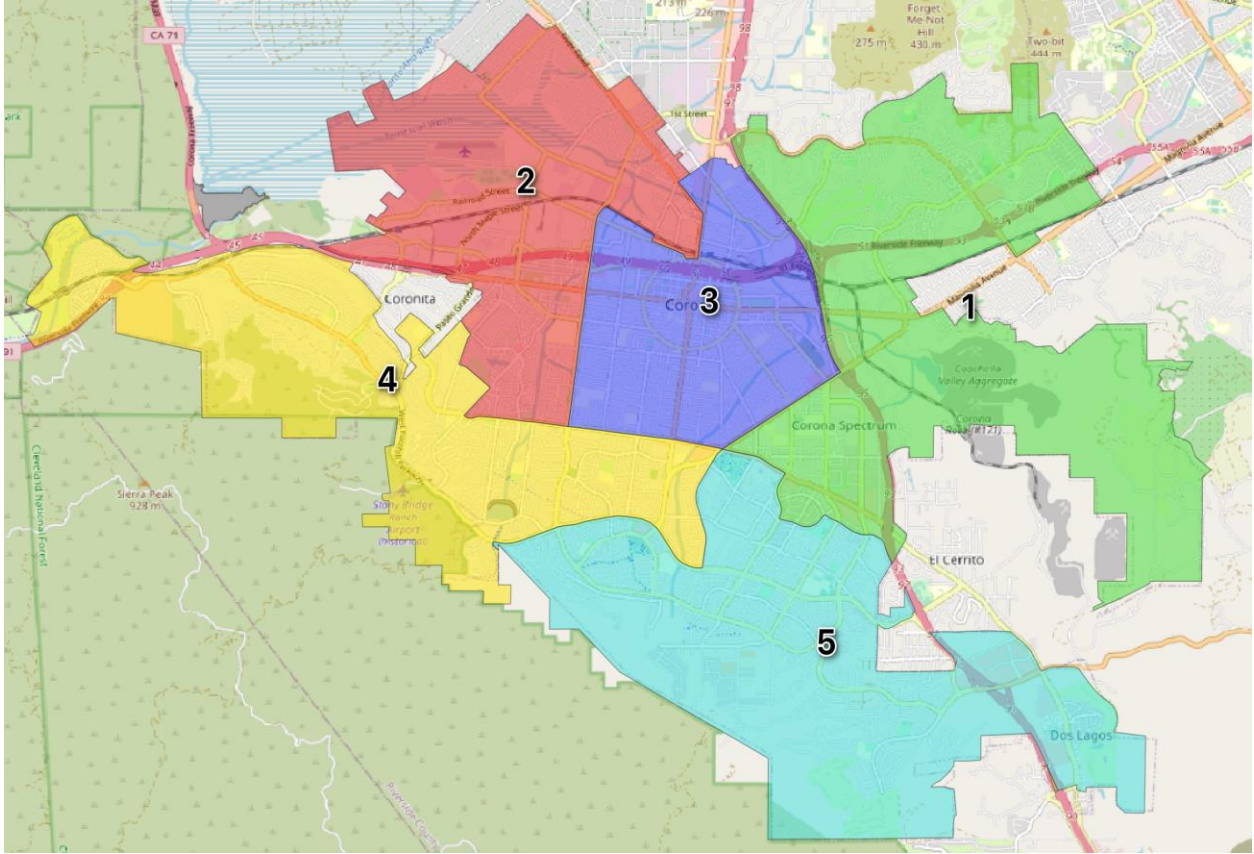
PREPARED BY: SYLVIA EDWARDS, CITY CLERK

REVIEWED BY: ROGER BRADLEY, ASSISTANT CITY MANAGER

Attachments:

1. EXHIBIT 1 - Draft maps
2. EXHIBIT 2 - Ordinance approving the final boundary map

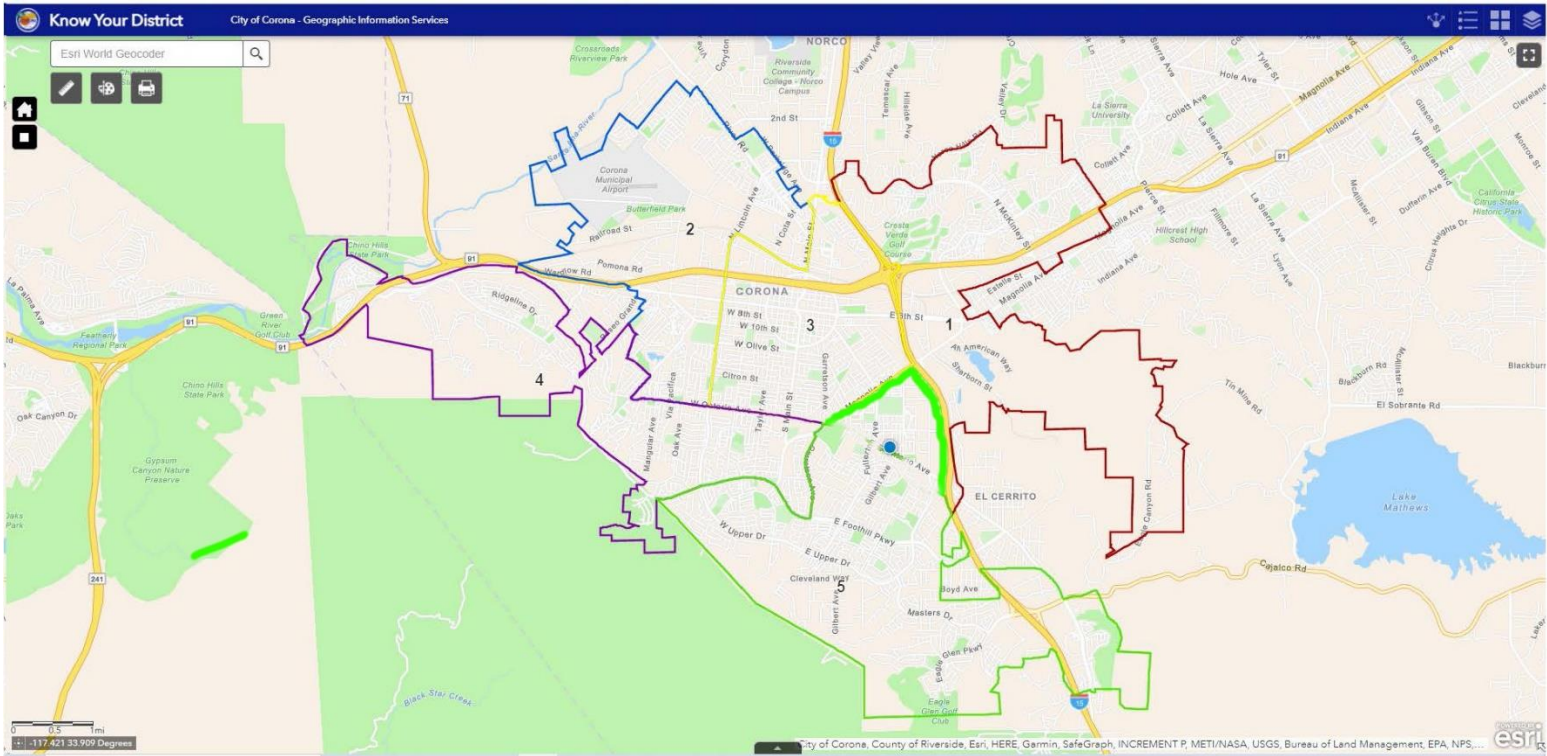
Map Option 1 with Demographic Data



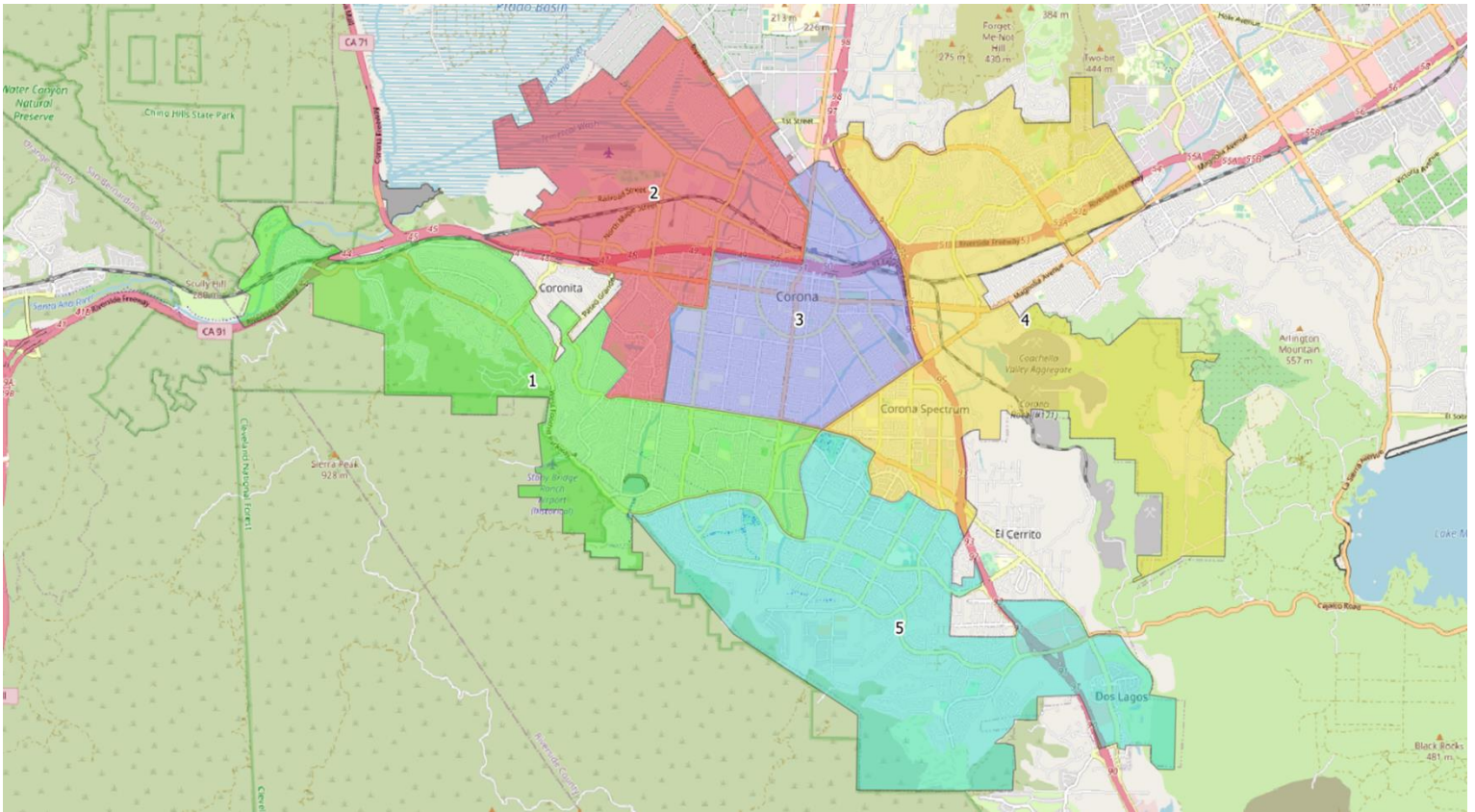
District	Total Population	Raw Population	% Population	Latino	CVAP19 Total	CVAP19 NL White	CVAP19 NL Black	CVAP19 Hispanic	CVAP19 Not Hispanic	CVAP19 NL AIAN	CVAP19 NL ASIAN	CVAP19 NL Hawaiian	CVAP19 NL Other
1	31,613	77	0.24%	12,835	22,082	8,647	1,924	7,565	14,502	83	3,282	127	73
2	32,719	1,183	3.75%	19,137	20,418	7,271	1,298	9,826	10,569	66	1,311	72	79
3	30,534	-1,002	-3.18%	21,725	18,326	6,576	476	10,466	7,900	55	704	10	26
4	30,957	-579	-1.84%	10,824	24,231	11,336	1,136	7,586	16,658	58	3,400	232	145
5	31,856	320	1.02%	8,878	24,229	12,266	1,696	5,614	18,579	31	3,947	91	142
Total	157,679												
Ideal	31,536	Deviation	6.93%										

Map Option B

Deviation 36.48%

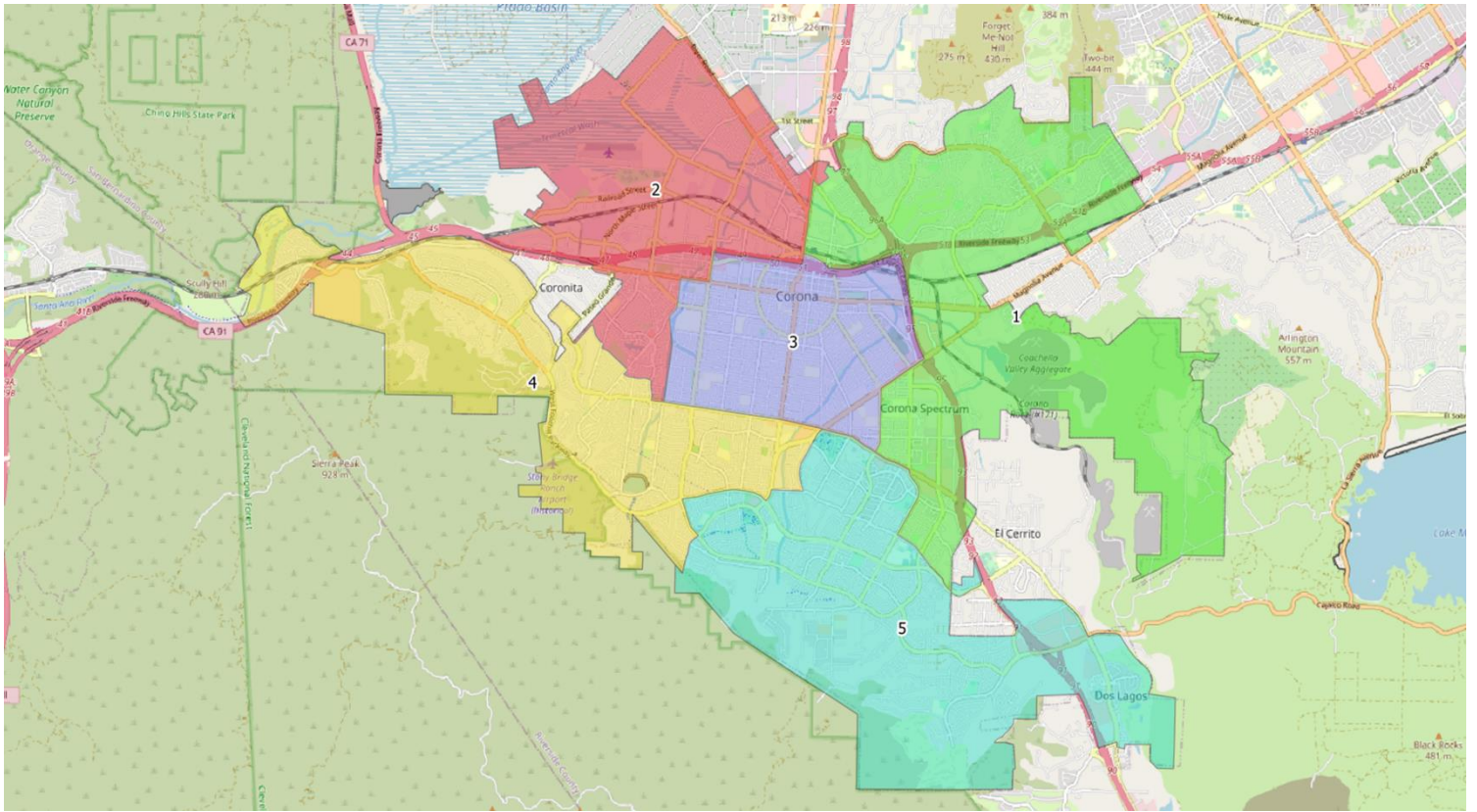


Map Option 2 with Demographic Data



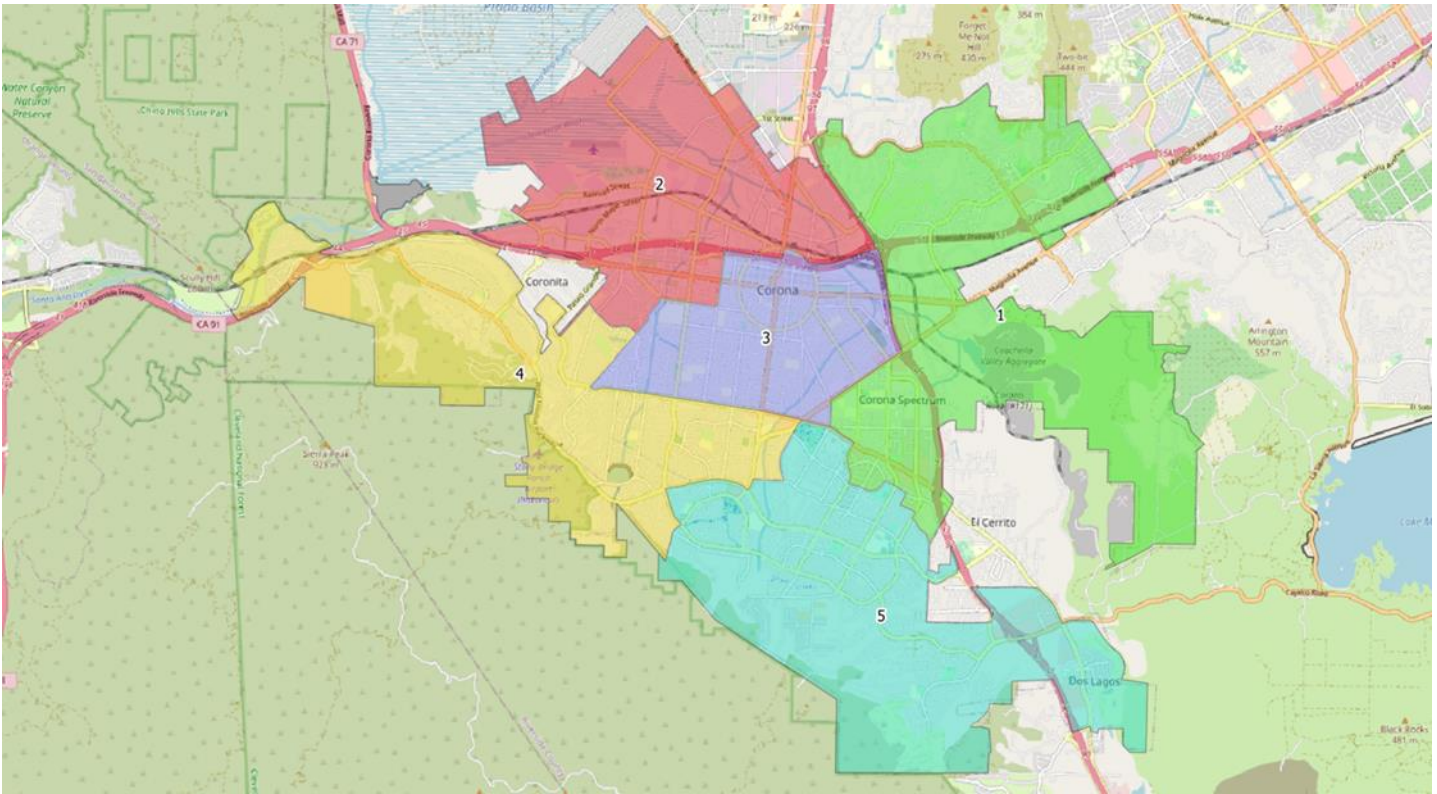
District	Total Population	Raw Population	% Population	Latino	CVAP19 Total	CVAP19 NL White	CVAP19 NL Black	CVAP19 Hispanic	CVAP19 Not Hispanic	CVAP19 NL AIAN	CVAP19 NL ASIAN	CVAP19 NL Hawaiian	CVAP19 NL Other
1	30,957	-579	-1.84%	10,824	24,231	11,336	1,136	7,586	16,658	58	3,400	232	145
2	32,403	867	2.75%	19,696	19,710	6,578	1,302	9,999	9,712	104	1,156	67	76
3	30,850	-686	-2.17%	21,166	19,034	7,269	472	10,293	8,757	17	859	15	29
4	31,613	77	0.24%	12,835	22,082	8,647	1,924	7,565	14,502	83	3,282	127	73
5	31,856	320	1.02%	8,878	24,229	12,266	1,696	5,614	18,579	31	3,947	91	142
Total	157,679												
Ideal	31,536	Deviation	4.92%										

Map Option 3 with Demographic Data



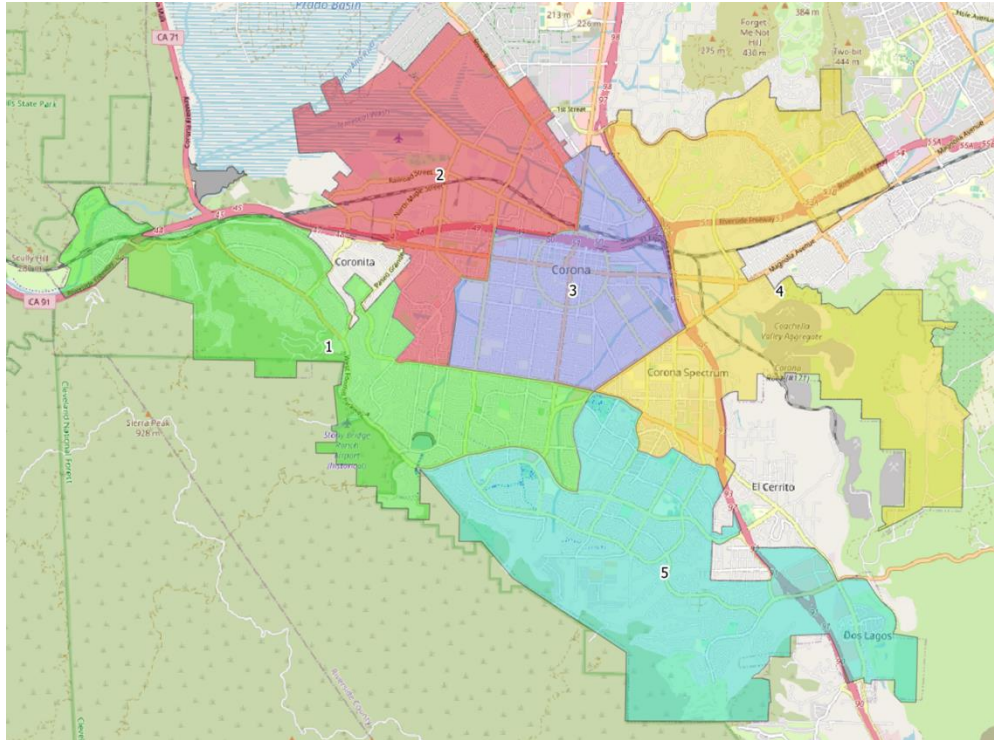
District	Total Population	Raw Population	% Population	Latino	CVAP19 Total	CVAP19 NL White	CVAP19 NL Black	CVAP Hispanic	CVAP19 Not Hispanic	CVAP19 NL AIAN	CVAP19 NL ASIAN	CVAP19 NL Hawaiian	CVAP19 NL Other
1	32,174	638	2.02%	13,342	22,819	9,193	2,038	7,621	15,205	84	3,316	134	82
2	31,079	-457	-1.45%	18,624	18,958	6,543	1,242	9,349	9,594	119	1,129	71	57
3	31,762	226	0.72%	21,757	19,245	7,205	521	10,509	8,758	27	850	13	52
4	31,270	-266	-0.84%	10,778	24,541	11,395	1,148	7,565	16,984	33	3,603	229	170
5	31,394	-142	-0.45%	8,898	23,723	11,760	1,581	6,013	17,667	30	3,746	85	104
Total	157,679												
Ideal	31,536	Deviation	3.47%										

Map Option 4 with Demographic Data



District	Total Population	Raw Population	% Population	Latino	CVAP19 Total	CVAP19 NL White	CVAP19 NL Black	CVAP Hispanic	CVAP19 Not Hispanic	CVAP19 NLAIAN	CVAP19 NL ASIAN	CVAP19 NL Hawaiian	CVAP19 NL Other
1	31,727	191	0.61%	12,852	22,324	8,698	1,956	7,613	14,679	83	3,350	132	73
2	30,740	-796	-2.52%	19,769	17,687	5,967	1,058	9,173	8,511	122	874	69	84
3	31,401	-135	-0.43%	20,374	20,138	7,584	613	10,724	9,426	17	1,008	13	23
4	32,435	899	2.85%	11,515	25,382	11,759	1,242	7,832	17,549	40	3,711	233	176
5	31,376	-160	-0.51%	8,889	23,755	12,088	1,661	5,715	18,043	31	3,701	85	109
Total	157,679												
Ideal	31,536	Deviation	5.37%										

Map Option 5 with Demographic Data



District	Total Population	Raw Population	% Population	Latino	CVAP19 Total	CVAP19 NL White	CVAP19 NL Black	CVAP Hispanic	CVAP19 Not Hispanic	CVAP19 NL AIAN	CVAP19 NL ASIAN	CVAP19 NL Hawaiian	CVAP19 NL Other
1	30,957	-579	-1.84%	10,824	24,231	11,336	1,136	7,586	16,658	58	3,400	232	145
2	32,368	832	2.64%	19,662	19,693	6,578	1,302	9,981	9,712	104	1,156	67	76
3	30,885	-651	-2.06%	21,200	19,051	7,269	472	10,311	8,757	17	859	15	29
4	31,613	77	0.24%	12,835	22,082	8,647	1,924	7,565	14,502	83	3,282	127	73
5	31,856	320	1.02%	8,878	24,229	12,266	1,696	5,614	18,579	31	3,947	91	142
Total	157,679												
Ideal	31,536	Deviation	4.70%										

ORDINANCE NO. 3345

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF CORONA, CALIFORNIA REGARDING BY-DISTRICT ELECTIONS, ADJUSTING THE BOUNDARIES OF CITY COUNCIL ELECTION DISTRICTS AND CONFIRMING SUCH REVISED COUNCIL DISTRICT BOUNDARIES, AS REFLECTED IN THE ATTACHED MAP

WHEREAS, the United States Census Bureau is required by Article I, Section 2, of the United States Constitution to conduct an accurate count of the population every ten years; and

WHEREAS, California Elections Code § 21601 requires that following each decennial federal census, and using that census as a basis, the Council shall, by ordinance or resolution, adjust the boundaries of any or all of the Council election districts of the City so that the districts shall be substantially equal in population as required by the United States Constitution, California Constitution, and the Federal Voting Rights Act. In establishing the boundaries of the districts the Council must give consideration to the following factors in the following priority: (a) contiguity of districts, (b) respecting communities of interest, (c) drawing easily identifiable districts through use of natural or artificial boundaries and (d) compactness of territory in districts; and

WHEREAS, California Elections Code § 21602 requires that the Council adopt an ordinance amending Council districts no later than April 17, 2022; and

WHEREAS, on September 27, 2021, the Census Bureau sent 2020 Census data to the State of California with an official population estimate of 157,679 residents for the City of Corona; and

WHEREAS, City Council of the City of Corona ("City Council") held four public hearings on January 5, 2022, February 2, 2022, February 16, 2022, and March 16, 2022, and a public meeting on March 23, 2022, where the Council received briefings from the City's demographic consultant relating to the redistricting process and state and federal redistricting criteria, including the California Elections Code, the Federal Voting Rights Act and the United States Constitution, heard public testimony, and directed staff and the City's demographic consultant to prepare draft Council district maps for consideration; and

WHEREAS, in addition, City staff conducted public outreach by way of print and digital advertisements and conducted a community workshop on Thursday, January 27, 2022 at 6:00 p.m. . During the public hearings, public comment was received on redistricting criteria and communities of interest; and

WHEREAS, at the February 2, 2022, February 16, 2022 and March 16, 2022 public hearings, the Council received a presentation of several draft maps prepared by the City's demographic consultant for compliance with applicable laws and standards and reviewed additional maps submitted by the public; and

WHEREAS, at the March 16, 2022 public hearing, the City Council agreed on Map [REDACTED], designating it as the preferred map and directed that it be presented to the Council for adoption by Ordinance; and

WHEREAS, at each of the public hearings on redistricting, the Council heard testimony relating to “communities of interest,” which led the Council to reach the following determinations about communities of interest on the preferred map, as required under federal and state law:

- (1) The election districts are geographically contiguous. The districts are arrayed in a simple and logical form without any islands and with minimal intrusions from the area of one district into another;
- (2) To the extent practicable, the preferred map respects the geographic integrity of local neighborhoods and local communities of interest. The Council heard testimony about what constitutes communities of interest in the public’s view.
- (3) The election districts are easily identifiable and understandable by residents. The districts in the preferred map form a relatively simple pattern.
- (4) To the extent practicable, the election districts are geographically compact. Their configurations for the most part are compact, simple shapes, with nearby populations included in the same districts.
- (5) The election districts are balanced in terms of total population and voting age population. The districts are well within the one-person/one-vote deviations permitted under federal and state voting rights laws.
- (6) The election districts conform to concentration of minority voters. The preferred map creates [REDACTED] majority/minority voting districts.

WHEREAS, all information in the staff reports, maps, presentations, Council debate and public testimony referenced above is hereby incorporated into this decision and serves as evidentiary basis for these findings and legislative decision.

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF CORONA DOES ORDAIN AS FOLLOWS:

SECTION 1. Public Hearing Requirement Satisfied. This Ordinance is adopted following four noticed City Council public hearings as required by California Elections Code section 21607.1.

SECTION 2. By District Elections. City Council elections shall continue to be conducted "by districts" in five districts as set forth in Exhibit “A:”. The term “by district” shall mean “election of members of the legislative body by voters of the district alone,” as provided in Government Code § 34871(d).

SECTION 3. Repeal of Conflicting Enactments. All ordinances and resolutions, or parts thereof in conflict with this Ordinance are hereby repealed.

SECTION 4. City Manager Authorization. The City Manager is directed to take all necessary steps to give effect to this Ordinance. If necessary to facilitate the implementation of this Ordinance, the City Manager or his or her designee is authorized to make technical adjustments to the election district boundaries that do not substantively affect the populations in the districts, the eligibility of candidates, or the residence of elected officials within any district. The City Manager shall consult with the City Attorney concerning any technical adjustments deemed necessary and shall advise the City Council of any such adjustments required in the implementation of the districts.

SECTION 5. Delivery to Registrar of Voters. The City Clerk is hereby directed to provide a certified copy of this Ordinance to the County of Riverside Registrar of Voters for use in subsequent Corona City Council Elections.

SECTION 68. Compliance with California Environmental Quality Act. This activity is exempt from environmental review under the California Environmental Quality Act (“CEQA”) (Pub. Resources Code, § 21000 et seq.) pursuant to State CEQA Guidelines, (Cal. Code Regs., tit. 14, § 15000 et seq.) §§ 15061(b)(3), 15320, and 15378(b)(3). The redistricting process is an organizational and administrative activity of the City, does not have the potential to result in either a direct or reasonably foreseeable indirect physical change in the environment, and is therefore not a project for purposes of CEQA. (State CEQA Guidelines, §§ 15061(b)(3); 15378(b)(5).) In the event the transition process does constitute a project, it is categorically exempt under the Class 20 (Changes in the Organization of Local Governments) categorical exemption. (State CEQA Guidelines, § 15320.) None of the exceptions to the exemptions found in State CEQA Guidelines, § 15300.2 apply.

SECTION 7. Severability. If any section, subsection, subdivision, sentence, or clause or phrase in this Ordinance or any part thereof is for any reason held to be unconstitutional, invalid or ineffective by any court of competent jurisdiction, such decision shall not affect the validity or effectiveness of the remaining portions of this Ordinance or any part thereof. The City Council hereby declares that it would have adopted each section irrespective of the fact that any one or more subsections, subdivisions, sentences, clauses, or phrases are declared unconstitutional, invalid, or ineffective.

SECTION 8. Effective Date. The Mayor shall sign this Ordinance and the City Clerk shall attest thereto and shall within fifteen (15) days of its adoption cause it, or a summary of it, to be published in a general circulation newspaper published and circulated in the City of Corona [or specify Sentinel Weekly News]. This Ordinance shall take effect and be in force on the 30th day after its adoption.

SECTION 9. Publication. The City Clerk shall certify to the adoption of this Ordinance and cause it, or a summary of it, to be published in a newspaper of general circulation printed and published within the City of Corona, pursuant to all legal requirements.

PASSED, APPROVED, AND ADOPTED this ____ (th) day of _____, 2022.

Mayor of the City of Corona, California

ATTEST:

City Clerk of the City of Corona, California

CERTIFICATION

I, Sylvia Edwards, City Clerk of the City of Corona, California, do hereby certify that the foregoing Ordinance was regularly introduced at a regular meeting of the City Council of the City of Corona, California duly held on the ___(th) day of _____, _____ and thereafter at a regular meeting held on the ___(th) day of _____, _____, it was duly passed and adopted by the following vote:

AYES:

NOES:

ABSENT:

ABSTAINED:

IN WITNESS WHEREOF, I have hereunto set my hand and affixed the official seal of the City of Corona, California, this ___(th) day of _____, _____.

City Clerk of the City of Corona, California

[SEAL]

EXHIBIT A

Final District Boundary Map

[Insert Map Here]