

Fall Council Workshop 2021 Legislative Year in Review And Looking Ahead to 2022

City of Corona, September 29, 2021

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***Primary Points of Contact**

2021 Year In Review

January 8 – Governor Presented State Budget Proposal which included Immediate Action Package

January 11 – Legislature reconvened after a week delay due to COVID-19 outbreak

February 19 – Last Day for bills to be introduced

June 15 – Placeholder Budget Bill passed

June 28 – Full Budget Package approved

July 16 - August 16 – Legislative Summer Recess

September 10 – Last day for bills to be passed in the Assembly and Senate

October 10 – Last Day for Governor Newsom to sign or veto bills approved by the Legislature.

Annual Priorities

Key Priorities Identified by Council and City Staff

- Explore funding and policy options to address rising homelessness issues throughout the City.
- Transportation and infrastructure needs are critical—specifically resources to help with the 91 and 15 freeways
- Fire protection specifically in the wildlife urban interface
- Open space preservation and fuels mitigation (Cleveland national forest)
- Economic development
- Public safety and supporting law enforcement.
- Retention of local zoning and land use.
- “Keeping local revenue local” oppose attempts that seek to divert local dollars to county or state projects.

Purpose of a Legislative Platform

- A legislative platform serves as a foundation for any effective advocacy strategy.
- Maintaining and updating the legislative platform is an important component for the City's overall legislative advocacy program.
- The State legislative cycle moves fast and does not comport with local government process. An updated platform will allow the City's legislative consultants to engage on new state initiatives that affect the City's key priorities, programs, and/or operations in real time.
- As a living document, it is recommended that the City's legislative platform is reviewed and amended every year in conjunction with the beginning of each legislative session.
- This ensures the City Council's current priorities are reflected in the platform.

Legislative Platform: Transportation

- **Support** efforts to provide State and Federal funding for local and regional transportation projects;
- **Oppose** any action that removes or allows use of toll revenue from the commute corridor.
- **Oppose** diverting Proposition 42 funding away from transportation projects to fund the State budget deficit.
- **Support** measures that lessen congestion and the wear and tear of Corona surface streets
- **Support** efforts to provide State and Federal funding to repair and upgrade aging bridges and transportation infrastructure.
- **Oppose** efforts to eliminate or restrict the use of Riverside County State Improvement Transportation Funds, Federal Surface Transportation program, Measure A, or Gas Tax funding for local transportation projects.
- **Oppose** diverting Riverside County State Improvement Transportation Funds, Federal Surface Transportation program, Measure A, or Gas Tax funding sources to help pay for the State budget deficit.
- **Support** efforts to increase Federal programs and funding to mitigate the environmental and traffic congestion impacts of national goods movement from the ports of Long Beach and Los Angeles on Inland highways and grade crossings.

Legislative Platform: Transportation

- **Support** additional funding for transit operations, including services for persons with disabilities and seniors.
- **Support** for inter-county transit services to assist commuters between Riverside and Orange Counties.
- **Support** legislation and grant programs that encourage transit ridership, active transportation, and congestion relief programs for western Riverside County.
- **Support** legislation that provides funding for the improvement and expansion of commuter rail (Metrolink) services on the Inland Empire line.
- **Support** legislation that provides funding for the construction of Phase 2 of the parking structure at the North Main Metrolink Station.
- **Support** partnering efforts with local and regional agencies that improve coordination of transit services.
Support legislation that would implement the statewide high-speed rail (HSR) system including the segment from Los Angeles to San Diego via the Inland Empire, and light rail which increases intercity mobility from Corona and would relieve traffic congestion through the Corona area.
- **Oppose** Congressional efforts to prohibit federal funding from being utilized on the California HSR project.
- **Support** the implementation of an HSR alignment and station in Corona.

Legislative Platform: Transportation

- **Support** legislation that promotes transit-oriented development and transit adjacent development, while retaining local oversight and decision making.
- **Support** the use of bike trails, pedestrian paths, and other active transportation.
- **Support** legislation that safeguards Corona's fair share allocation of Proposition 84 funds.
- **Oppose** expanding use of HOV lanes for non congestion relief or air quality improvement purposes.
- **Oppose** making the Endangered Species Act and Clean Water Act more restrictive on public projects.
- **Support** State and Federal funding for future phases of Advanced Traffic Management System (ATMS).
- **Advocate** for Medicaid policies that promote the use of transit as Medicaid providers.
- **Oppose** changes in Department of Transportation (DOT) Americans with Disabilities (ADA) regulations or interpretations without full public notice and comment.
- **Support** tax incentives for people who use public transit instead of a personal vehicle.
- **Oppose** legislation that diverts additional gas tax from the City.

Legislative Platform: Municipal Financing

- **Support** efforts to protect the revenue base of local governments.
- **Support** efforts to redirect State and Federal tax dollars to the City of Corona.
- **Support** efforts to protect the ability of local governments to responsibly raise revenue.
- **Support** efforts that allow the City to control operating costs to the City and its residents.
- **Oppose** actions that will reduce City of Corona revenues or limit the ability to raise revenue.
- **Support** and monitor lawful implementation of Proposition 1A to protect local government finance.
- **Support** state legislation and/or ballot measure that would authorize the City to lower the voter threshold to 55 percent for certain municipal bonds to fund the construction of or rehabilitation of public infrastructure including affordable housing.

Legislative Platform

Unfunded Mandates

- **Support** efforts to provide increased flexibility to cities in the areas of service delivery and funding.
- **Oppose** legislative actions that impose Federal or State mandates on cities without sufficient funding for implementation or reimbursement.

Home Rule

- **Support** efforts that allow local jurisdictions to operate under its police powers to reasonably control the use of property in the interest of health, safety and welfare of the community.
- **Oppose** legislation that would remove or limit local governments decisions on land use and development.

Legislative Platform: Public Safety

- **Support** efforts that increase public safety within the City.
- **Support** efforts that provide funding or reimbursement for municipal public safety services.
- **Support** efforts to protect the health and safety of law enforcement officers and firefighters. Resist efforts to extend Workers Compensation presumptive or to extend 4850 time beyond the year it currently offers.
- **Oppose** efforts that reduce funding dedicated to municipal public safety services.
- **Support** legislation that allows for cities to determine public safety service levels and services offered from suppression staffing to Emergency Medical Services.
- **Support** emergency response funding initiatives that would support adequate local fire services as well as enhance the State's ability to respond to major emergencies.
- **Support** legislation that enhances Emergency Management Program Capabilities, to include core functions performed during emergencies and program functions performed on a day-to-day basis.
- **Support** State and Federal funding to augment our Preparedness, Response, Recovery, and Mitigation.
- **Support** legislation for effective law enforcement and oppose legislation that hampers that process.

Legislative Platform: Housing Reform

- **Support** making affordable housing more attainable for local jurisdictions.
- **Oppose** expanding State and Federal authority over local jurisdictions.
- **Oppose** state penalties on a jurisdiction's Housing Element such as monetary fines or withholding state public transportation monies to local jurisdictions that are not capable of meeting their RHNA allocation.
- **Oppose** housing legislation that takes away a jurisdiction's local discretion and elimination of public engagement process to evaluate the impacts of housing developments.
- **Oppose** housing legislation that does not consider the differences of local jurisdictions and imposes a “one size fits all” requirement.
- **Support** legislation that reconsiders the methodology used in the allocation of the Regional Housing Needs Assessment that takes into account the extensive growth that has occurred in California cities.
- **Support** legislation to provide RHNA credit for the preservation of existing affordable housing units.
- **Support** tax increment financing tools to subsidize low and very low-income housing.
- **Oppose** legislation that mandates the elimination of impact fees for affordable housing.
- **Support** legislation that includes manufactured homes as an affordable option for residents and provides protection from predatory landlords.

Legislative Platform

Homelessness

- **Support** efforts to increase funding for the development of permanent supportive housing, including resources to finance the development of new units and resources to provide long term sustainability for supportive services
- **Support** efforts to increase Federal and State funding to prevent and reduce homelessness in Riverside County.
- **Support** legislation and funding opportunities for mental health and drug addiction centers to assist in combating homelessness.

Tort Reform

- **Support** efforts that reform liability statutes to reduce City exposure to “deep pocket” claims.
- **Oppose** expansion of liability for municipalities. Protect the erosion of the defenses.

Legislative Platform

Public Utilities: *General*

- **Oppose** regulations that affect publicly owned utilities that do not consider cost of implementation.
- **Support** efforts to provide penalties for theft of metal and other crimes that can harm or jeopardize the delivery and safety of the City's water, sewer and electric systems.
- **Support** efforts to provide funding for drought relief, disadvantaged communities, Delta management and sustainability, water supply reliability, statewide water system improvements, groundwater protection, water quality improvements, water reclamation, water conservation, watershed protection and water bond issues.
- **Support** Federal efforts to address long-term drought that will benefit the City of Corona.
- **Support** Federal and State funding for long-term low and no-interest loan programs that will enable utilities to replace aging infrastructure.
- **Oppose** legislation that would reduce the inverse condemnation standard for incidents caused by an investor-owned utility (IOU), and support the Cities ability to recover applicable damages.

Legislative Platform

Public Utilities: *Water Supply*

- **Support** policies and principles that recognize and maintain the “co-equal” goals of water supply reliability and ecosystem enhancement for the Delta.
- **Support** the financing and construction of an alternative conveyance facility for the Delta to improve water supply reliability for the region and state.
- **Support** efforts to control and reduce imported water costs.
- **Support** the development of alternative water sources, such as desalinization plants, by streamlining regulatory approval and permitting processes and providing funding for such projects.
- **Support** funding for planning and construction projects that provide for the sustainability of existing and future developments.
- **Support** legislation and funding that promotes long term regional water reliability.

Legislative Platform

Public Utilities: *Water Quality, Reclaimed Water and Greywater*

- **Support** water softener discharge and salinity management requirements to help maintain groundwater quality and reduce wastewater treatment costs.
- **Support** research on direct potable reuse of reclaimed water to help offset the use of potable water.
- **Support** changes to the CEQA permitting process to help streamline the installation of reclaimed water lines within existing rights-of-way.
- **Support** the implementation of reasonable emergency notification requirements for water quality notifications to the public.
- **Support** efforts to approve alternative delivery methods of annual Consumer Confidence Reports including, but not limited to, posting online, delivery by email, and notification of online report delivered by mail.
- **Support** policies that encourage science-based results for setting water quality standards.

Legislative Platform

Public Utilities: *Groundwater Management*

- **Support** voluntary groundwater monitoring regulations that maintain local control of groundwater supplies and management.
- **Support** the increased use of stormwater and reclaimed water for groundwater recharge and storage, as well as funding for the recharge of groundwater basins.

Public Utilities: *Water Conservation*

- **Support** voluntary groundwater monitoring regulations that maintain local control of groundwater supplies and management.
- **Support** the increased use of stormwater and reclaimed water for groundwater recharge and storage, as well as funding for the recharge of groundwater basins.
- **Support** funding for stormwater recharge planning and projects.
- **Support** funding for water reclamation and advanced reclamation treatment technology projects.

Legislative Platform

Public Utilities: *Electricity*

- **Support** efforts that would stabilize electricity rates and give cities the ability to municipalize utilities.
- **Support** the expansion of direct access programs to provide a choice to electric customers and encourage competitive pricing.
- **Support** efforts to consolidate electrical reporting requirements for the California Energy Commission, the California Public Utilities Commission and the Department of Energy.
- **Support** funding for solar power projects and other alternative energy sources.
- **Oppose** expanding State and Federal authority and controls on municipal facilities and operations.
- **Support** legislation and rule-making that would allow small Publicly Owned Utilities (POU), supplying less than 200,000 MWH of energy per year, to meet Renewable Portfolio Standards (RPS) and other obligations through flexible options that take into account small POU constraints.

Legislative Platform

Public Utilities: *Electricity*

- **Support** the standardization of open source protocol for electric vehicle charging station networks.
- **Support** legislation and rule-making that would allow small Publicly Owned Utilities (POU), supplying less than 200,000 MWH of energy per year, to meet Renewable Portfolio Standards (RPS) and other obligations through flexible options that take into account small POU constraints.
- **Support** the standardization of open source protocol for electric vehicle charging station networks.

Public Utilities: Biosolids

- **Support** efforts that recognize the science-based benefits of recycling and using biosolids and promote the use of biosolids in industries such as agriculture and fuel production.

Legislative Platform

Community Services

- **Support** efforts that provide funding for library branch extension.
- **Support** efforts that provide funding for library print and electronic materials.
- **Support** efforts that provide funding or reimbursement for recreation programs and events, especially youths and seniors.
- **Support** efforts that provide funding for adaptive/special needs programming.
- **Support** efforts that provide funding for the purchase of open space recreation land and construction of recreational facilities and trails.
- **Support** efforts that provide funding for the renovation and maintenance of existing parks and recreation facilities to provide for more sustainable facilities and trails.
- **Support** legislation that would expand the regional trail system to increase active transportation options within the City.
- **Support** efforts that provide funding for additional library services including costs for staff.

Legislative Platform

Maintenance Services

- **Support** efforts that provide funding for repairs and renovation of the Corona Municipal Airport.
- **Support** efforts to fund and complete the Santa Ana Regional Interceptor line to minimize impact on Corona Municipal Airport due to flooding.
- **Support** funding for security, lighting, and paving improvements at the Corona Municipal Airport.

Legislative Platform

Did we miss anything?

What State issues are important to the council?

Some legislative examples may include:

- Housing/Land use
- Transportation/Infrastructure
- Environmental/Natural Resources
- Labor, Pension and Employer Issues
- Public Safety
- Revenue and Taxation
- Privacy, Technology etc.

Regional Housing Needs Assessment Study Session

- July 14, 2021 – RPPG presented on Regional Housing Needs Assessment and provided a State Housing Legislative Update
 - City of Corona: A “Good Actor” on Housing
 - Recent Trends in Statewide Housing Policy
 - Why the 6th RHNA Cycle Was So Different
 - Topline Pending Housing Measures
- Met with Senator Roth on August 3, 2021
- Met with Assemblymember Cervantes on August 11, 2021
- Core Messaging Document was shared with Senator Roth, Assemblymember Cervantes and their staffs

Key Performance Indicators

Objective 1 To provide information & monitoring of state issues:

- City took a position on 11 bills; Does not include all bills being tracked on behalf of the City.
- RPPG testified and monitored every committee of interest to the City:
 - Senate/Assembly Local Government
 - Senate/Assembly Housing
 - Senate/Assembly Utilities and Energy
 - Senate/Assembly Public Employment and Retirement
 - Senate/Assembly Budget
- Analysis of legislation and how it pertains to the City and frequently updated as amended.
- Work with Committee members to provide questions and comments for public record.
- A position letter is submitted for each committee.
- Letters to Governor requesting signature or veto.
- Meetings with city representative's staff, committee members and Governor's Office on all bills the City has positioned on or is tracking.
- Real time updates on last minutes gut and amend attempts and floor session in both houses.

Key Performance Indicators

Objective 2 To review & provide input on the City's annual legislative platform:

- Strategic input of the City's annual legislative platform through the lens of state' priorities and possible legislative matters.

Objective 3 Annual Reporting:

- Monthly Activity Reports (MAR's) - detailed daily activity RPPG is conducting on behalf of the city
- Detailed accounts of legislative process and activity provides a narrative of progress on legislative priorities
- End-of-year report providing a detailed account of the legislative session, total bills tracked, and engaged on, legislative/funding wins and losses, plan of attack for the next year + More

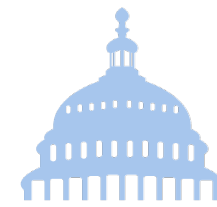
Key Performance Indicators

Objective 4 Client Communication:

- Regular scheduled bi-weekly meetings, and as needed calls, emails and detailed memos in order to stay in close contact with the City
- Real-time accounts of what is happening in Sacramento:
 - Budget Proposals including
 - Immediate Budget Action Items
 - Golden State Stimulus
 - State of the State
 - Summary of weekly press conferences pertaining to State Response of COVID-19, including vaccine rollout, reopening schools, and modifications for public meetings
 - Executive Orders regarding COVID-19, Wildfire Response and Drought Conditions, and eviction moratoriums.

Objective 5 To hold an in-person or virtual meeting between Council and the City's State legislative leaders:

- Provide Corona's State delegation with an understanding of the City's key priorities. Build relationships and raise the City's profile with members/staff.



Legislative Session in Review

Local Flexibility

SB 619 (Laird) Organic Waste: Reduction Regulations

Authorizes a local jurisdiction facing continuous violations of the regulations adopted pursuant to SB 1383 to submit a notice of intent to comply (NOI) to CalRecycle. If approved by CalRecycle, the jurisdiction is eligible for administrative civil penalty relief for the 2022 calendar year and a corrective action plan.

City Position: **Support**

Status: Governor's desk

SB 640 (Becker) SB 1 Transportation Financing: Jointly Funded Projects

authorizes two or more eligible cities, or one or more cities and a county, to propose a project be jointly funded with their respective local streets and roads (LSR) apportionments, which are continuously appropriated each year from the Road Maintenance and Rehabilitation Account

City Position: **Support**

Status: Signed by the Governor July 16, 2021

Broadband

AB 537 (Quirk) Communications: Wireless Telecommunications and Broadband Facilities.

Requires local governments to approve or deny permits to build or expand broadband internet infrastructure within a certain period of time.

Status: Governor's Desk

SB 378 (L. Gonzalez) Broadband Infrastructure Development: Microtrenching permit processing ordinance. This bill requires local governments to allow fiber installers to use microtrenching as a method for installing fiber unless the local government makes a specified finding that permitting microtrenching would adversely impact public health and safety.

Status: Governor's Desk

SB 556 (Dodd) Street Light Poles, Traffic Signal Poles: Small Wireless Facilities Attachments

Establishes permitting requirements for the placement of small wireless facilities on street light and traffic signal poles owned by local governments, including specified timelines for approving and attaching infrastructure.

City Position: **Oppose**

Status: Governor's Desk



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Housing and Land Use Bills

AB 215 (Chiu) Housing Element

Provides the Department of Housing and Community Development (HCD) with additional enforcement authority for local agency violations of specified housing laws, and increases public review for housing elements.

City Position: **Oppose**

Status: Governor's Desk

AB 687 (Seyarto) Joint Powers Authorities: Riverside County Housing Finance Trust

Creates the Western Riverside County Housing Finance Trust as a new joint powers agency.

City Position: **Support**

Status: Signed by the Governor July 23, 2021

AB 989 (Gabriel) Housing Accountability Act: Office of Housing Appeals

This bill establishes, until January 1, 2029, an Office of Housing Appeals (OHA) within the Department of Housing and Community Development (HCD).

City Position: Watch

Status: Senate Inactive File

Housing and Land Use Bills

AB 1029 (Mullin) Housing Elements: Prohousing Local Policies

Adds preservation of affordable housing units as a pro-housing, local policy that the Department of Housing and Community Development (HCD) can consider in developing a pro-housing designation.

City Position: **Support**

Status: Governor's desk

AB 1401 (Friedman) Parking Residential and Commercial

Would prohibit certain public agencies from imposing or enforcing a minimum parking requirement on developments near public transit.

City Position: **Oppose**

Status: Held on the Senate Appropriations Committee Suspense File



Housing and Land Use Bills

SB 6 (Caballero) Local planning: Housing: Commercial Zones

Establishes housing as an allowable use on any parcel zoned for office or retail uses.

City Position: Oppose

Status: Assembly Housing and Community Development Committee

SB 8 (Skinner) Housing Crisis Act of 2019

Extends the sunset of the Housing Crisis Act and additional five years to 2030. Clarifies the HCA's provisions apply to a housing development project that submits a preliminary application before January 1, 2030.

Status: Signed by the Governor on September 16, 2021

Housing and Land Use Bills

SB 9 (Atkins) Housing Development: Approvals

Requires ministerial approval of a housing development of no more than two units in a single-family zone (duplex), the subdivision of a parcel zoned for residential use into two parcels (lot split), or both.

City Position: **Oppose**

Status: Signed by Governor on September 16, 2021

SB 10 (Wiener) Planning and zoning: housing development: density

Permits a local government to pass an ordinance to zone any parcel for up to 10 units of residential density per parcel, at a height specified in the ordinance, if the parcel is located in a transit-rich area, a jobs-rich area, or an urban infill site. Waives CEQA for purpose of these developments.

Status: Signed by Governor on September 16, 2021

Public Safety Bills

AB 89 (Jones-Sawyer) Peace Officers: Minimum Qualifications

This bill would increase the minimum qualifying age from 18 to 21 years of age for specified peace officers. Additionally, this bill will require the office of the Chancellor of the California Community Colleges to develop a modern policing degree program, with the commission and other stakeholders to serve as advisors.

Status: Governor's Desk

SB 2 (Bradford) Peace Officers: Certification: Civil Rights

Grants new powers to the Commission on Peace Officer Standards and Training (POST) to investigate and determine peace officer fitness and to decertify officers who engage in "serious misconduct" and makes changes to the Bane Civil Rights Act to limit immunity.

Status: Governor's Desk

SB 16 (Skinner) Peace Officers: Release of Records

This bill expands the categories of police personnel records that are subject to disclosure under the California Public Records Act (CPRA); and modifies existing provisions regarding the release of records subject to disclosure.

Status: Governor's Desk



Public Employees' Retirement System: disallowed compensation: benefit adjustments

SB 278 (Leyva) Disallowed Compensation

The bill provides, when a retiree's CalPERS pension is reduced post-retirement, due to the inclusion of compensation agreed to under a collective bargaining agreement that is later determined to be non-pensionable, the public employer must cover the difference between the pension as originally calculated and as reduced by CalPERS.

Late amendments taken in the Assembly removed the requirement that the state, school employer or contracting agency pay the retired member, survivor or beneficiary a lump sum or as an annuity based on the disallowed compensation and instead require them to:

- Pay a penalty of the amount calculated as a lump sum and
- Specify that ninety percent of the penalty shall be paid as restitution to the affected retired member, survivor, or beneficiary.

City Position: Oppose

Status: Signed by Governor September 27, 2021

Brown Act Modifications

AB 361 (Rivas) would allow cities to continue to operate Brown Act meetings with modified Brown Act requirements during a declared state of emergency. Specifically:

- Under AB 361, the public must continue to have access to the remote meeting and provided the ability to make public comment. Cities would not be required to make all remote meeting sites accessible to the public, nor include the remote location details in the meeting notice or agenda during a declared state of emergency.
- Cities would still be required to post agendas and meeting **information but are not required to post in physical locations when meeting remotely during an emergency.**

Status: The bill was signed on September 16, 2021

COVID-19 Vaccination Requirements

In the last two weeks of session two separate attempts to pass legislation regarding vaccine mandates stalled for the year.

Although negotiations stalled, the author has already indicated that they will pursue this effort in 2022.

On September 9, 2021, President Biden announced his administration's "Path Out of the Pandemic" action plan. This plan includes wide-reaching vaccine mandates. These federal requirements cover the following groups:

- All federal workers and contractors.
- Health care workers in hospitals, clinics, and other facilities that accept Medicare and Medicaid payments must get vaccinated.
- Employees of Head Start early childhood education and other federal education programs.
- Private employers with 100 or more workers will have to require their employees to be vaccinated or tested weekly.

Looking ahead...

2021/2022 Legislative Calendar

Critical Dates to Know (*Schedule Subject to Final Approval by Joint Rules Committee)

October 10, 2021 – Last day for Governor to sign or veto legislation on his desk.

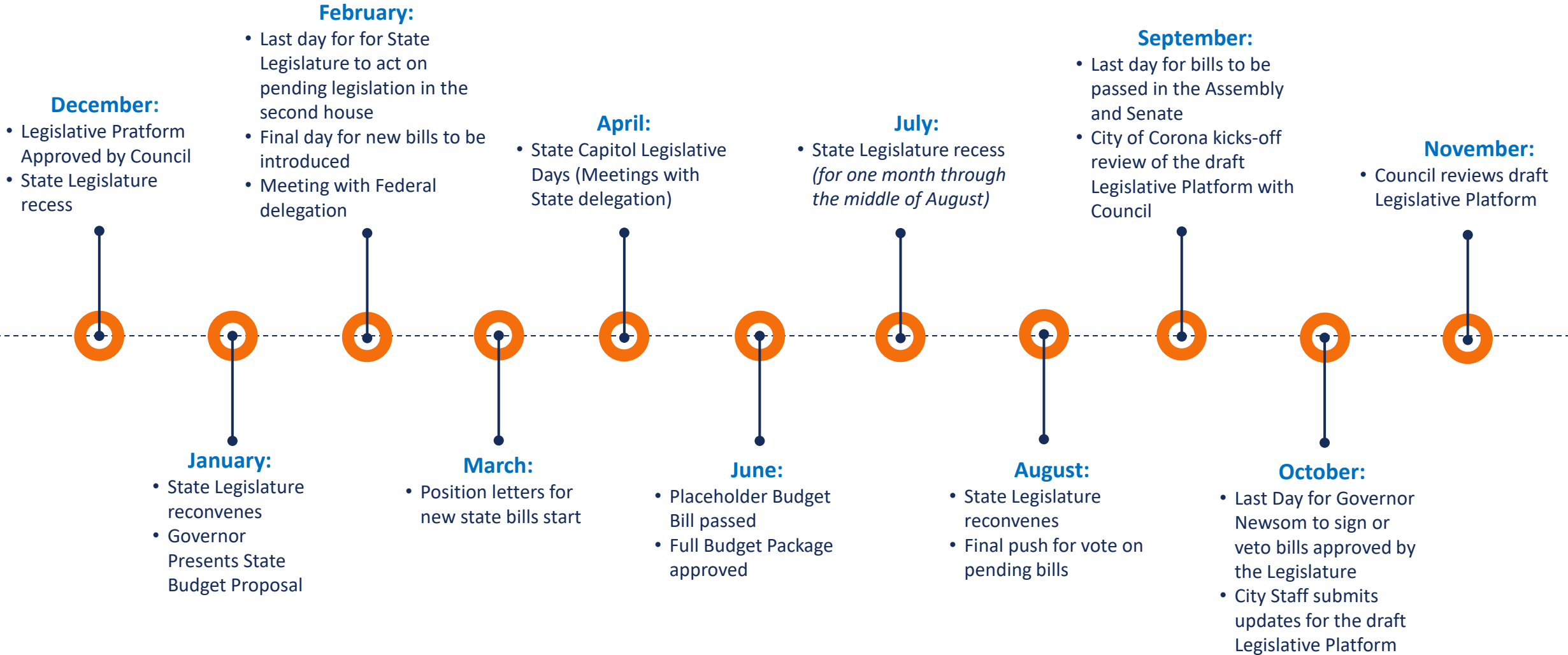
January 3, 2022 – Legislature reconvenes

January 31 – February 5, 2022 – Must act on pending legislation in the second house

February 18, 2022 – Last day for bills to be introduced.



Annual Legislative Process at-a-Glance



2022 Legislative Outlook

Election Year: Legislative members in both houses will be terming out and others will be up for re-election.

Economic Recovery: Regaining jobs lost to the pandemic will be critical for economic recovery.

Housing Legislation: Housing and Land Use will remain a priority for the Governor and the Legislature in 2022.

State Budget: Funding Priorities to be reassessed after \$75.7 Billion Budget Surplus in 2021.

Brown Act: Potential to modernize certain provisions of the Ralph M. Brown Act.

COVID-19 Vaccination Requirements: Efforts to require vaccinations in the workplace or provide regular proof of negative COVID-19 test.

Redistricting: Commission looking for an extension on updated maps could impact primary election.

2022 Legislative Opportunities

Sponsored Legislation

- Live Work Corona
- Look for opportunities to sponsor a bill

Legislative Action Days

- Advocacy meetings with lawmakers, staff, policy and fiscal committees and state agencies to discuss Corona's city specific priorities.

Regional Collaborations

- Work with regional partners to advance priorities in transportation, land use and economic development.

Thank You!



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